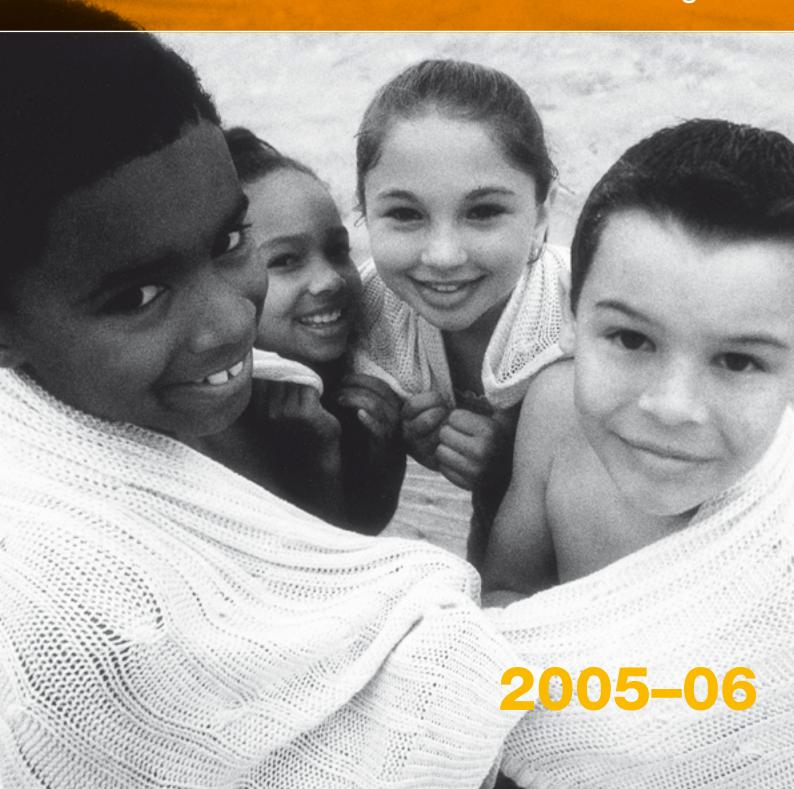


Child Support Scheme Facts and Figures



Comments on this paper

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Child Support Scheme—Key Facts and Figures

	2003–04	2004–05	2005–06
Support for Children			
Child Support Transfers			
CSA Collect	\$790.5m	\$866.4m	\$932.3m
Private Collect	\$1,395.7m	\$1,513.4m	\$1,630.8m
Total	\$2,186.2m	\$2,379.8m	\$2,563.1m
CSA Collection Performance Since Inception:	89.2%	90.0%	90.8%
Total Collections	\$6,970.4m	\$7,887.0m	\$8,875.3m
Total Liabilities	\$7,818.0m	\$8,759.2m	\$9,774.8m
Average Annual Liabilities per Case:			
CSA Collect	\$4,479.62	\$4,698.02	\$4,884.31
Private Collect	\$5,888.87	\$6,147.99	\$6,416.98
Total	\$5,286.96	\$5,533.72	\$5,769.44
Support for Parents			
CSA Caseload1:	745,517	768,537	781,026
% CSA Collect ²	48.2%	47.8%	47.4%
% Private Collect ²	51.8%	52.2%	52.6%
% Stage 1 Court Orders ²	2.3%	1.4%	0.8%
% Stage 2 Formula Assessment ²	97.7%	98.6%	99.2%
Children who are eligible for child support payments (Eligible Children—Stage 2 cases only)	1,078,761	1,105,701	1,120,328
CSA Customer Numbers:			
Payers	661,243	680,815	722,113
Payees	657,339	676,575	720,459
Total	1,318,582	1,357,390	1,442,572
Child Support Scheme Savings and Costs to 0	Government		
Total Savings to Government Outlays	\$458.0m	\$510.0m	\$539.0m
Scheme Costs by Agency ³			
Child Support Agency	\$257.4m	\$274.7m	\$278.0m
Family, Community Services and Indigenous Affairs	\$1.5m	n/a	\$3.0m
Attorney-General's Department	\$5.5m	n/a	n/a
Dollars collected/transferred by CSA for each dollar spent	\$8.49	\$8.55	\$9.07
CSA cost to collect/transfer each dollar	11.8 cents	11.5 cents	11.0 cents

All cases (active cases and cases ended with arrears) are included in these totals.
 Percentages in these rows are calculated using active caseload totals (excluding cases ended with arrears).
 CSA funding figures in this table do not include new policy initiatives. Collection figures do not include debt collected under new policy initiatives.

Introduction

This report is the tenth edition of *Child Support Scheme Facts and Figures* and is an annual publication released jointly by the Agencies and Commonwealth Departments with responsibilities under the Child Support Scheme.

In this issue all tables now contain data for all cases, unless otherwise labelled. All cases include active cases with a current assessment and cases that have ended with arrears. This new measure more accurately reflects the total workload of the Child Support Agency.

1.0 A Brief Overview and History of the Australian Child Support Scheme

1.1 The Aims of the Child Support Scheme

The Australian Child Support Scheme was introduced in 1988 to:

'strike a fairer balance between public and private forms of support [for children] to alleviate the poverty of sole parent families."

The Scheme aims to ensure that:

- parents share in the cost of supporting their children according to their capacity
- adequate support is available to all children not living with both parents
- Commonwealth involvement and expenditure is limited to the minimum necessary for ensuring children's needs are met
- work incentives for both parents to participate in the labour force are not impaired and
- the overall arrangements are non-intrusive to personal privacy and are simple, flexible and efficient.²

1.2 A Brief History of the Child Support Scheme

Prior to the introduction of the Child Support Scheme, child support could only be obtained by the parents reaching an agreement or by seeking an order from a court. This meant that child support was effectively denied to those parents who could not reach an agreement with their former partner and could not afford to take court action.

During the 1970s and 1980s there was a rapid growth in the number of single parents with day-to-day care and responsibility for the children of a former marriage or relationship. There was community concern and criticism about the prevailing child maintenance system. Three issues were of particular concern:

- The non payment of maintenance
- The low levels of maintenance payments
- The reliance on social welfare payments.

A number of reviews and studies resulted in the Government deciding to establish a child support system to overcome these problems. The Government published *Child Support—A discussion paper on child maintenance* in 1986 and, after extensive consultation with external parties, it implemented the Child Support Scheme in two stages.

Stage 1 was introduced by the *Child Support* (Registration and Collection) Act 1988. This Act gave the Commissioner of Taxation—as Child Support Registrar—the responsibility for collecting child support payments in respect of court orders and court-registered agreements. This collection is undertaken on application from the parent entitled to receive child support.

Stage 2 was introduced by the *Child Support* (Assessment) Act 1989. This Act established a further responsibility on the Child Support Registrar to administratively assess child support using a formula based on the income of both parents, and therefore their capacity to pay. Stage 2 applies only to parents who separated on or after 1 October 1989, or who have a child born on or after that date.

^{1.} Cabinet Sub-Committee on Maintenance, Child Support: discussion paper on child maintenance (1986), p. 14.

^{2.} An examination of the operation and effectiveness of the Child Support Scheme, Government Response to the Report by the Joint Select Committee on Certain Family Law Issues, November 1997, p.3.



These changes will be introduced in three stages over a two year period:

Stage 1 – from 1 July 2006.

- Increase the minimum payment from \$260 to \$320 to ensure that child support payments keep pace with inflation.
- Strengthen the Child Support Agency's capacity to ensure payers pay their child support payments in full and on time.
- Recognise payers on Newstart and related payments who have contact with their children by paying them a higher rate of Centrelink payment.
- Reduce the maximum amount of child support payable by high income earners to ensure these payers are more aligned with the costs of children. The maximum payer child support income was reduced from \$139,347 to \$104,702.
- Introduce fairer arrangements for assessing the capacity of parents to earn income.
- Enable payers to spend a greater proportion of their payments directly on their children by increasing the percentage of Non Agency Payments (NAPs) from 25 percent to 30 percent.

Stage 2—from 1 January 2007.

- Introduce independent reviews of all Child Support Agency decisions by the Social Security Appeals Tribunal to improve accountability and transparency.
- Broaden the powers of the courts to ensure that child support obligations are met, and strengthen the relationship between the courts and the Child Support Scheme, making the process easier and more responsive to parents' needs.
- Allow separating parents more time to work out parenting arrangements before their Family Tax Benefit is affected.

Stage 3-from 1 July 2008.

- Introduce a new child support formula to ensure fairer assessments, encourage shared parenting and recognise the costs of contact.
- Ensure a minimum payment is made to each eligible family.
- Treat more fairly payer incomes from second jobs and overtime that assists with re-establishment costs after separation.
- Ensure fairer treatment of payers with dependent step-children when calculating their child support liability.
- Simplify the 'Change of Assessment' rules for altering the amount of child support that is payable.
- Improve the arrangements for parents who wish to make agreements for ongoing child support or lump sum payments.
- Make the child support rules easier for reconciling parents.

The changes build on the Government's reform of the family law system to encourage shared parenting and reduce conflict. This will complement the commitment of nearly \$400 million over four years to establish a network of Family Relationship Centres (FRCs) and related services in the community. The first centres opened on 1 July 2006 and CSA began to refer customers to the FRCs from that date.

1.4 The Child Support Formula

CSA uses a legislated formula to calculate the amount of child support to be paid. The formula is applied to the liable parent's taxable income (which, for CSA purposes, includes rental losses, exempt foreign employment income and Reportable Fringe Benefits):

- Less an allowance for living expenses.
- Less an allowance for each natural or adopted dependent child living with the liable parent.
- Less half the resident parent's excess income over average weekly earnings for all employees.

After making the above deductions, a percentage of the remaining income is paid as child support. The percentage varies according to the number of children:

Table 1.1: Child Support Percentages

No. of Children	1	2	3	4	5 or more
Child Support	18%	27%	32%	34%	36%

The basic formula used to assess the annual rate of child support is:

$$\{ (A - B) - (C / 2) \} \times D = E$$

Where:

- A is the child support income amount (taxable income).
- B is the exempted income amount.
- C is the amount of payee income above the disregarded income amount.
- D is the child support percentage.
- E is the amount payable by the payer.

Taxable income used in the child support formula is the income shown on the payer's tax return for the last financial year. For child support purposes the maximum taxable income used in the formula from January 2006 was \$139,347. From 1 July 2006 the maximum taxable income is \$104,702.

A payer's exempt income is an allowance for living expenses and is deducted before the child support percentage is applied (see Table 1.2).

Table 1.2: Exempt Income Amounts

	Exempt Income 1.1.2005–31.12.2005	Exempt Income 1.1.2006–31.12.2006
No natural or adopted children	\$13,462	\$13,983
With natural or adopted children	\$22,480	\$23,349
Allowance for child under 13	\$2,362	\$2,424
Allowance for child 13–15	\$3,296	\$3,380
Allowance for child 16–17	\$5,109	\$5,307

If a payee's child support income amount exceeds the disregarded income amount,⁵ then the payer's income is reduced by 50 percent of the payee's excess income for the period concerned (the annual rate of the child support amount cannot be reduced below 25 percent of the rate that would have been payable if the payee had less than the disregarded income amount). The payee's disregarded income amount is that part of the payee's income below Average Weekly Earnings of all employees (\$41,881 for 1.1.2006–31.12.2006).

If either parents' income has decreased by 15 percent or more since the previous year of income, they can apply for the assessment to be varied to reflect their current income.

1.5 Administrative Arrangements between the Child Support Agency as part of the Department of Human Services, the Department of Families, Community Services and Indigenous Affairs and the Attorney-General's Department

Until October 1998 the Child Support Scheme was administered by the Child Support Agency as part of the Australian Taxation Office, the Department of Social Security and the Attorney-General's Department.

From October 1998 until October 2004 the Child Support Scheme was administered by the Child Support Agency as part of the then Commonwealth Department of Family and Community Services (FaCS). FaCS is now the Department of Families, Community Services and Indigenous Affairs (FaCSIA). The Scheme partners were the then Department of Family and Community Services, incorporating CSA, and the Attorney-General's Department.

In October 2004 CSA became part of the new Commonwealth Department of Human Services (DHS). DHS incorporates six agencies: Centrelink, Health Insurance Commission, Child Support Agency, Health Services Australia, Commonwealth Rehabilitation Services and Australian Hearing. In total they administer over \$82 billion in government services. The Department of Human Services and its agencies have the responsibility for the delivery of services, while the Department of Families, Community Services and Indigenous Affairs has the responsibility for policy development.

1.5.1 The Role of the Child Support Agency in the Department of Human Services

The Child Support Agency was created to administer the *Child Support (Registration and Collection) Act 1988* and the *Child Support (Assessment) Act 1989*.

The role of CSA is:

- to register cases
- to assess child support payable (Stage 2 cases only)
- to collect payments where requested
- to provide information for parents on child support matters
- to refer customers to government and other organisations that support separated parents and
- to administer international cases where requested.

These activities are undertaken in 14 offices around Australia, and Regional Service Centres located in 21 Centrelink offices and one ATO Office (Darwin) in regional Australia.⁶

CSA accesses taxation and Centrelink information to efficiently assess and collect child support.

1.5.2 The Role of the Department of Families, Community Services and Indigenous Affairs

The Commonwealth Department of Families, Community Services and Indigenous Affairs (FaCSIA) portfolio is responsible for a broad range of social policy issues affecting Australian society and the living standards of Australian families, communities and individuals. More specifically, the portfolio is responsible for policy in relation to families, Indigenous people, carers, housing, community support, disability services and child care services. FaCSIA also advises the Government on the social policy impact of wider government policy including taxation, superannuation and savings policy. The role of FaCSIA in the Child Support Scheme covers:

- strategic policy development, analysis and research
- liaison with other agencies
- ensuring appropriate linkages between income support and child support and
- reporting to government and parliament.

1.5.3 The Role of Centrelink

Centrelink is the primary service delivery agency for the Department of Human Services and delivers a range of government assistance programs, including family payments through the Family Assistance Office. Centrelink's primary role in terms of the Child Support Scheme is:

- ensuring applicants for more than the base rate of Family Tax Benefit take reasonable action to obtain child support and
- adjusting Family Tax Benefit to individuals in receipt of child support payments.

Over 1,000 service delivery points ranging from large Customer Service Centres to small visiting services have been set up across Australia to provide families with a range of family payment options.

1.5.4 The Role of the Attorney-General's Department

The Attorney-General's Department (AGD) has a general responsibility to advise the Government on matters relating to family law. The Department also provides Legal Aid to eligible parents under the Child Support Scheme. AGD will establish a network of Family Relationship Centres (FRCs) and related services in the community. The first 15 of an expected 36 FRCs was opened on 1 July 2006, as was the Family Relationship Advice Line (FRAL) telephone assistance service. CSA began transferring or referring customers to the FRCs and FRAL from that date.

1.6 How the Child Support Scheme Works

Australian families may make child support arrangements in one of three ways:

- 1. Self-Administration: an entirely private arrangement between parents, which includes cases where child support is not sought.
- 2. Private Collect: registration and assessment by the Child Support Agency but with payment made directly between the parents.
- **3.** CSA Collect: registration, assessment and collection by the Child Support Agency.

Registration with CSA can proceed on the application of either parent. The application can be to register a court order, a child support agreement or for CSA to issue an administrative assessment.

Payers can make payments directly to CSA where CSA collection is required. Alternatively, child support can be deducted from a payer's salary or wages in much the same way that income tax is deducted.

Where a payment is not made, and CSA is unable to come to a voluntary payment arrangement with the payer, the Registrar has a range of administrative enforcement powers available, including:

- deduction from salary and wages
- interception of income tax refunds
- collection of monies owed to the defaulting parent from third parties under Section 72A, e.g. accessing funds in savings accounts, superannuation funds and solicitors' trust accounts
- deductions from Centrelink benefits for the minimum liability of \$260 a year (\$320 a year from 1 July 2006) and deductions from Family Tax Benefit in limited circumstances (when separated parents are sharing the care of a child for whom child support is being collected) and
- enforcement of departure prohibition orders (DPOs) that prevent payers with outstanding liabilities leaving the country.

In addition, debts can be pursued through the courts to seek orders for sale of assets and property, or for the garnishment of regular non wage income sources where administrative collection is not possible.

2.0 Reasonable Action to Obtain Child Support

2.1 Child Support Customers

Centrelink and CSA have mutual customers primarily as a result of the Maintenance Action Test. As mentioned in section 1.5.3, Family Tax Benefit Part A (FTB Part A) customers who have children from a previous relationship must take reasonable action to obtain child support. A high proportion of applications for registration with CSA, therefore, come from Centrelink. Reasonable action for Stage 2 customers means lodging an application for assessment under the child support formula and either:

- having the payments collected by CSA or
- · privately collecting 100 percent of the assessed amount or
- lodging a child support agreement that meets 100 percent of the assessed amount.

2.2 Maintenance Action Being Taken by FaCSIA Child Support Customers

Maintenance action is recorded by Centrelink for each child because a parent may have different maintenance action in progress for different children e.g. where the children have different fathers.

The following is a summary of maintenance action being taken on behalf of children of FTB Part A customers. By June 2006:

- a total of 96.1 percent of children of FTB Part A customers had maintenance action completed on their behalf. This means these cases were registered with CSA or an application had been lodged.
- another 2.8 percent of children of FTB Part A customers were granted an exemption and
- the remaining 1.1 percent of children of FTB Part A customers at that time did not have reasonable maintenance action requirements met on their behalf or their application was still in progress.

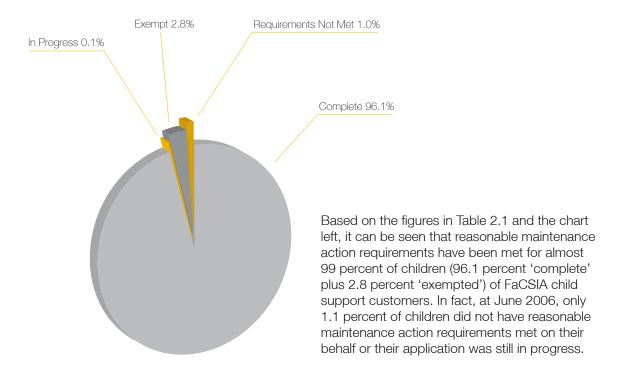
Table 2.1: Action Taken to Obtain Child Support, June 2006

Maintenance Action	Number of Children	%
Complete	1,247,826	96.1
In Progress	1,698	0.1
Exempt	36,255	2.8
Requirements Not Met	12,839	1.0
Total	1,298,618	100.0

Source: FaCSIA, June 2006.

Note: Percentages may not add due to rounding.

Chart 2.1: Maintenance Action



Source: FaCSIA, June 2006.

3.0 Caseload

3.1 Caseload7

As at June 2006 there were 781,026 cases. Some 1.8 percent (or 14,060 cases) were Stage 1 cases, and 98.2 percent (or 766,966 cases) were Stage 2.8 Each case has two CSA customers; the payer (the parent who pays the child support) and the payee (the parent who receives the child support). There are fewer payer and payee customers than active cases as some payers and payees are involved in more than one case. As a result, CSA had approximately 1.4 million payers and payees by June 2006.

3.2 Caseload by Stage and Collection Method

The Stage 1 active caseload has been declining since 1993. This will continue as the children in Stage 1 move out of the child support eligible population. The trends in both Stage 1 and Stage 2 caseloads are reflected in Table 3.1, Table 3.2 and Chart 3.1.

Table 3.1: Total Caseload by Stage

	Stage	1	Stage	2	Total	Average
30 June	Number	%	Number	%	Number	Monthly Increase
2002	37,070	5.4	652,273	94.6	689,343	
2003	30,359	4.3	681,182	95.7	711,541	1,850
2004	24,180	3.2	721,337	96.8	745,517	2,831
2005	18,702	2.4	749,835	97.6	768,537	1,918
2006	14,060	1.8	766,966	98.2	781,026	1,041

Source: Child Support Agency (CR Extract), June 2006.

Note: Percentages may not add due to rounding.

^{&#}x27;Active Cases' include Stage 1 and Stage 2 cases that are registered and have a current liability collected, where processing is not finalised, and cases that have been assessed but where the liability is being collected privately.

^{8.} Child Support Agency Monthly Performance Report for June 2006 (CS5)

Table 3.2: Active Caseload by Stage¹

	Stage ⁻	1	Stage 2	2	Total	Average
30 June	Number	%	Number	%	Number	Monthly Increase
1991	62,758	60.9	40,348	39.1	103,106	
1992	70,787	50.7	68,865	49.3	139,652	3,046
1993	73,819	34.9	137,762	65.1	211,581	5,994
1994	61,082	22.0	217,103	78.0	278,185	5,550
1995	60,226	17.9	276,091	82.1	336,317	4,844
1996	58,442	14.8	336,466	85.2	394,908	4,883
1997	54,645	12.2	393,400	87.8	448,045	4,428
1998	50,935	10.3	443,599	89.7	494,534	3,874
1999	45,986	8.6	489,583	91.4	535,569	3,420
2000	40,664	7.1	529,046	92.9	569,710	2,845
2001	34,650	5.7	577,682	94.3	612,332	3,552
2002	30,626	4.7	626,706	95.3	657,332	3,750
2003	22,235	3.2	663,734	96.8	685,969	2,386
2004	16,048	2.3	696,632	97.7	712,680	2,226
2005	10,440	1.4	722,194	98.6	732,634	1,663
2006	5,868	0.8	736,295	99.2	742,163	794

Source: Child Support Agency (CS5), June 2006.

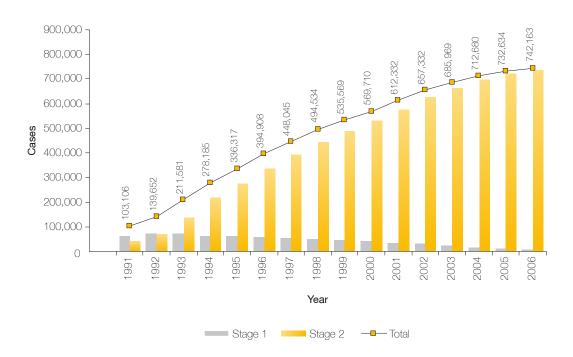
Note:

1. Active caseload figures for Stage 1 in this table include 'processing not finalised', 'registered and collecting', 'elections not to collect' and 'keyed court orders/no applications' Active caseload figures for Stage 2 in this table include 'processing not finalised', 'total assessed, registered and collecting' and 'total assessed but not collecting'.

Percentages may not add due to rounding.

Table 3.1 shows the monthly rate of increase in total cases has decreased in 2005–06 over 2004–05. Between 2003 and 2004 the caseload grew by an average of 2,831 cases per month. This compares with an average increase of 1,041 cases per month between June 2005 and June 2006.

Chart 3.1: Active Caseload 1991-2006



Source: Child Support Agency (CR Extract), June 2006.

On an 'all cases' basis, the cases that were Private Collect rose to 50.1 percent by the end of June 2006 (see Table 3.3). On an 'active cases' measure, Private Collect cases represented 52.6 percent of the active caseload at the end of June 2006 (see Table 3.4 and Charts 3.2 and 3.3 below). Of the 32,938 cases first registered in the first six months of 2006, over 67 percent were Private Collect. This is consistent with the Government's aim to ensure child support arrangements are non-intrusive to personal privacy.

Table 3.3: Total Caseload by Collection Method¹

20 luna	CSA C	Collect	Private	Total	
30 June	Number	%	Number	%	Total
2002	362,408	52.6	326,935	47.4	689,343
2003	367,335	51.6	344,206	48.4	711,541
2004	375,438	50.4	370,079	49.6	745,517
2005	385,059	50.1	383,478	49.9	768,537
2006	389,343	49.9	391,683	50.1	781,026

Source: Child Support Agency (CR Extract), June 2006. Note: Percentages may not add due to rounding.

Table 3.4: Active Caseload by Collection Method¹

00 1	CSA (Collect	Private	Total	
30 June	Number	%	Number	%	Total
1994	180,581	66.4	91,468	33.6	272,049
1995	209,477	63.3	121,514	36.7	330,991
1996	235,008	60.7	152,018	39.3	387,026
1997	261,000	59.3	179,241	40.7	440,241
1998	281,473	57.6	207,569	42.4	489,042
1999	295,290	56.0	232,064	44.0	527,354
2000	308,047	54.8	254,237	45.2	562,284
2001	317,724	52.3	289,443	47.7	607,167
2002	331,202	50.6	323,234	49.4	654,436
2003	338,055	49.4	346,815	50.6	684,870
2004	342,414	48.2	368,619	51.8	711,033
2005	348,833	47.8	381,523	52.2	730,356
2006	350,382	47.4	389,387	52.6	739,769

Source: Child Support Agency (CS5 Report), June 2006.

Notes:

1. The active caseload numbers in this table exclude cases where processing has not been finalised and therefore does not agree with caseload figures elsewhere in this publication.

Percentages may not add due to rounding.

Chart 3.2: CSA Caseload — Private Collect and CSA Collect

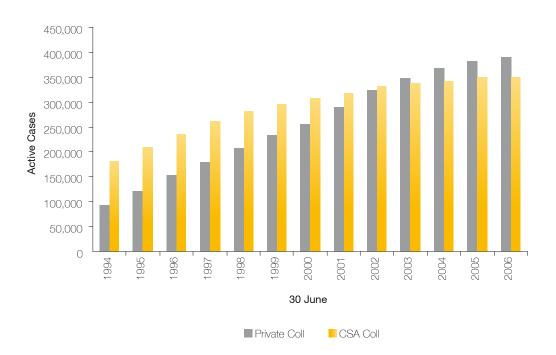


Chart 3.3: Private Collect / CSA Collect Ratios

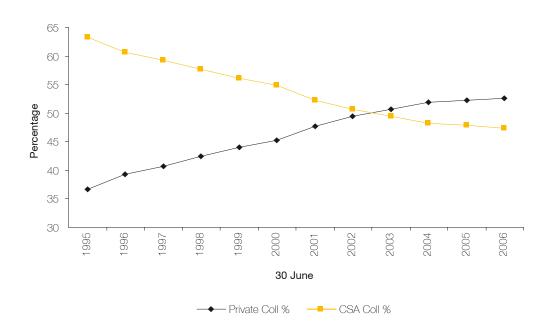




Table 3.5: International Caseload and International Cases as a Percentage of Active Caseload

30 June	International Cases	International Cases as a % of the Active Caseload	Active Caseload
1997	1,702	0.4	448,045
1998	1,876	0.4	494,534
1999	2,510	0.5	535,569
2000	2,718	0.5	569,710
2001	5,806	1.0	612,332
2002	9,007	1.4	657,332
2003	14,247	2.1	685,969
2004	17,490	2.5	712,680
2005	20,992	2.9	732,634
2006	24,312	3.3	742,163

Source: Child Support Agency (CS5 Report), June 2006.

3.4 Assessment Type

Table 3.6 and Chart 3.4 show the assessment types by CSA Collect and Private Collect arrangements. The majority of assessments are formula based. Private Collect arrangements are more likely to be based on agreements than CSA Collect arrangements (4.5 percent as opposed to 2.4 percent). CSA Collect cases are almost seven times more likely to have a liability that is based on a Change of Assessment from the formula than Private Collect cases (3.3 percent to 0.5 percent).

Table 3.6: Caseload by Assessment Type and Collection Method, June 2006

Accessment Time	CSA Collect		Private	Collect	Total	
Assessment Type	Number	%	Number	%	Number	%
Stage 2 Formula	323,593	83.1	366,996	93.7	690,589	88.4
Stage 2 Agreements	9,242	2.4	17,447	4.5	26,689	3.4
Stage 2 Change of Assessment	12,806	3.3	1,918	0.5	14,724	1.9
Stage 2 Court Orders	909	0.2	428	0.1	1,337	0.2
Stage 1	3,776	1.0	1,677	0.4	5,453	0.7
Ended With Arrears	39,017	10.0	3,217	0.8	42,234	5.4
Total	389,343	100.0	391,683	100.0	781,026	100.0

Source: Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006.

Note: Percentages may not add due to rounding.

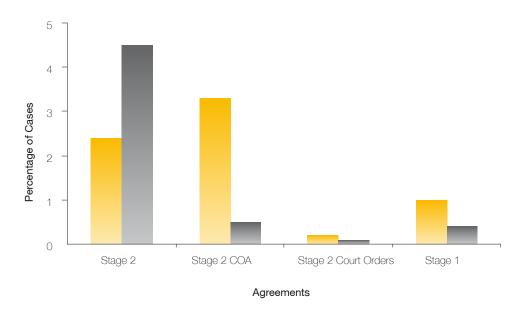


Chart 3.4: Assessment Type (excluding formula assessment), June 2006

■ Private Collect

3.5 Change of Assessment

In 1992 a change was introduced to allow Stage 2 parents to apply to CSA for a departure from a formula assessment of child support. Prior to that, an application had to be made to the Court. Since 1992 there have been more than 230,000 applications. Seventy six percent of applications were accepted for the 12 months ending June 2006. Of these 18,968 accepted applications, 73 percent (13,775) resulted in the assessment being varied. Change of Assessment applications have been declining as a percentage of the active Stage 2 caseload, being 8.3 percent in 1997–98, 3.6 percent in 2004–05 and 3.2 percent in 2005–06.

CSA Collect

Table 3.7: Change of Assessment—Applications Finalised During the Period 1 July 2005 to 30 June 2006

Application Outcome	Payer Initiated		Payee Initiated		Registrar Initiated		Total	
	No.	%	No.	%	No.	%	No.	%
Applications Accepted								
Assessment Varied	5,394	42.7	7,964	66.5	417	91.0	13,775	54.9
Assessment Not Varied	2,649	21.0	1,722	14.4	19	4.1	4,390	17.5
Refused to Make Decision 1	660	5.2	98	0.8	0	0.0	758	3.0
Customer Agreement	18	0.1	22	0.2	5	1.1	45	0.2
Total	8,721	69.0	9,806	81.8	441	96.3	18,968	75.6
Applications Not Accepted								
Withdrawn	2,344	18.5	1,349	11.3	12	2.6	3,705	14.8
Incomplete	1,260	10.0	686	5.7	0	0.0	1,946	7.8
Ineligible	312	2.5	142	1.2	5	1.1	459	1.8
Total	3,916	31.0	2,177	18.2	17	3.7	6,110	24.4
Applications Finalised	12,637	100.0	11,983	100.0	458	100.0	25,078	100.0

Source: Child Support Agency (COA Team), June 2006.

Note: 1. The CSA case officer may refuse to make a decision where the case is too complex, Section 98E of the Child Support (Registration and Collection) Act. Percentages may not add due to rounding.

3.6 Type of Care Arrangements

Table 3.8 indicates that care arrangements other than 'sole' (where the child spends more than 70 percent of the nights with one parent) are a small minority of cases in both groups. Private Collect percentages for cases with 'substantial', 'shared' and 'major' care, however, are more than twice that of CSA Collect cases.

Table 3.8: Stage 2 Caseload by Care Code¹, June 2006

Time children spend with payee		CSA Collect		Private Collect		Total	
Care code	% of Nights	Number	%	Number	%	Number	%
Substantial	30.0–39.9	1,531	0.4	3,640	0.9	5,171	0.7
Shared	40.0–59.9	9,491	2.5	32,552	8.4	42,043	5.5
Major	60.0–69.9	7,829	2.1	14,534	3.7	22,363	2.9
Sole	70.0 and over	359,719	95.0	337,670	86.9	697,389	90.9
Total		378,570	100.0	388,396	100.0	766,966	100.0

Source: Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006.

Note: 1. Includes Stage 2 cases only, cases with a current liability and cases that have ended with arrears.

Percentages may not add due to rounding.

4.0 Customer Overview by Collection Method and Stage

4.1 Number of Customers

As at June 2006 there were 781,026 cases (active cases and cases ended with arrears) covered by the Child Support Scheme. However, a number of customers are involved in more than one case, meaning that there are fewer payees or payers than there are cases. The number of payers and payees involved in multiple cases are recorded in Tables 4.1 and 4.2 below.

Table 4.1: Payers by Number of Cases and Collection Method, June 2006

Number of Cases	CSA Collect		Private Collect		Total	
	Number	%	Number	%	Number	%
1	312,457	89.9	355,908	95.0	668,365	92.6
2	31,679	9.1	17,420	4.7	49,099	6.8
3	3,042	0.9	1,164	0.3	4,206	0.6
4	283	0.1	98	0.0	381	0.1
5 and over	47	0.0	15	0.0	62	0.0
Total	347,508	100.0	374,605	100.0	722,113	100.0

Source: Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006.

Note: Percentages may not add due to rounding.

Table 4.2: Payees by Number of Cases and Collection Method, June 2006

Number of Cases	CSA Collect		Private Co	ollect	Total	
	Number	%	Number	%	Number	%
1	315,812	91.3	348,127	93.0	663,939	92.2
2	27,887	8.1	24,824	6.6	52,711	7.3
3	2,093	0.6	1,487	0.4	3,580	0.5
4 and over	148	0.0	81	0.0	229	0.0
Total	345,940	100.0	374,519	100.0	720,459	100.0

Source: Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006.

Note: Percentages may not add due to rounding.

Tables 4.1 and 4.2 show that around 92 percent of payers and payees are involved in just one case. About seven percent of payers and payees are involved in two cases, while just 0.5 percent of all payers and payees are involved in three or more cases.

4.2 Number of Children

4.2.1 Children Children Covered by Child Support Assessments (Stage 2)

There were 1,120,328 children involved in cases registered with CSA as at 30 June 2006. Children who are eligible to be included in a formula assessment are:

- children who were born on or after 1 October 1989 or
- children whose parents separated on or after 1 October 1989 or
- children who have a sibling born on or after 1 October 1989. The child must also be under 18, not married or in a de facto relationship, not adopted by someone else and either an Australian citizen or resident or present in Australia on the day of application.

Table 4.3 shows the number of children covered by child support assessments by CSA Collect and Private Collect groups. Approximately 65 percent of Stage 2 CSA Collect cases have one eligible child while 57 percent of Stage 2 Private Collect cases have one eligible child. There are up to two eligible children in 91 percent of CSA Collect cases and 88 percent in Private Collect cases. There are up to three children in about 98 percent of cases in both CSA Collect and Private Collect categories.

Table 4.3: Eligible Children per Active Case—Stage 2 cases only, June 2006

	C	SA Collect		Private Collect			Total		
	Cases	Children	% of Cases	Cases	Children	% of Cases	Cases	Children	% of Cases
1	224,531	224,531	64.8	219,931	219,931	56.8	444,462	444,462	60.6
2	92,094	184,188	26.6	121,997	243,994	31.5	214,091	428,182	29.2
3	23,361	70,083	6.7	34,632	103,896	9.0	57,993	173,979	7.9
4	5,162	20,648	1.5	8,037	32,148	2.1	13,199	52,796	1.8
5	1,113	5,565	0.3	1,731	8,655	0.4	2,844	14,220	0.4
6	312	1,872	0.1	458	2,748	0.1	770	4,620	0.1
7	90	630	0.0	115	805	0.0	205	1,435	0.0
8 and over	30	255	0.0	45	379	0.0	75	634	0.0
Total	346,693	507,772	100.0	386,946	612,556	100.0	733,639	1,120,328	100.0

Source: Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006.

Note: Percentages may not add due to rounding.

Table 4.4 shows a comparison between international and domestic cases. International cases are about six percent more likely to have only one child than domestic cases. Domestic cases have on average 1.53 children per case while international cases have on average less eligible children (1.43) per case.

Table 4.4: Eligible Children per Active Case—Stage 2 cases only, June 2006

	Domestic cases			International Cases			Total		
	Cases	Children	% of Cases	Cases	Children	% of Cases	Cases	Children	% of Cases
1	428,478	428,478	60.4	15,984	15,984	67.0	444,462	444,462	60.6
2	208,053	416,106	29.3	6,038	12,076	25.3	214,091	428,182	29.2
3	56,609	169,827	8.0	1,384	4,152	5.8	57,993	173,979	7.9
4	12,865	51,460	1.8	334	1,336	1.4	13,199	52,796	1.8
5	2,761	13,805	0.4	83	415	0.3	2,844	14,220	0.4
6	740	4,440	0.1	30	180	0.1	770	4,620	0.1
7	198	1,386	0.0	7	49	0.0	205	1,435	0.0
8 or	74	624	0.0	1	10	0.0	75	634	0.0
more									
Total	709,778	1,086,126	100.0	23,861	34,202	100.0	733,639	1,120,328	100.0

Note: Percentages may not add due to rounding.

4.2.2 Payers' Subsequent Families

Formula assessments make allowance for 'relevant dependent children' of the payer. These are children under the age of 18 years who are the natural or adopted child of the payer and that payer is the sole or principal provider of ongoing daily care for the child, or has major care of the child.

The impact of the presence of relevant dependent children is to increase the payer's exempt income amount. Almost eight percent of all assessments are adjusted for relevant children as shown in Table 4.5.

Table 4.5: Relevant Dependent Children per Case by Collection Method—Stage 2 Cases only, June 2006

Number of Children	CSA Collect		Private C	ollect	Total	
Number of Children	Number	%	Number	%	Number	%
1	23,458	6.2	12,839	3.3	36,297	4.7
2	13,282	3.5	5,246	1.4	18,528	2.4
3	3,564	0.9	1,122	0.3	4,686	0.6
4	778	0.2	229	0.1	1,007	0.1
5 or more	209	0.1	52	0.0	261	0.0
Total Cases With Relevant Dependent Children	41,291	10.9	19,488	5.0	60,779	7.9
Total Stage 2 Cases	378,570	100.0	388,396	100.0	766,966	100.0

Source: Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006.

Notes: Percentages may not add due to rounding.

4.3 Number and Gender of Payers and Payees

Table 4.6 shows that 89.5 percent of CSA Collect payers are male and 10.0 percent are female. A higher percentage of Private Collect payers are female (12.2 percent), compared with CSA Collect payers (10.0 percent). Of the 32,938 cases first registered in the first six months of 2006 approximately 22 percent of payers were female and 76 percent were male.

Table 4.6: Payer Gender by Collection Method, June 2006 (all cases)

	CSA Collect		Private	Collect	Total	
	Number	%	Number	%	Number	%
Male	348,378	89.5	341,237	87.1	689,615	88.3
Female	39,019	10.0	47,641	12.2	86,660	11.1
Total ¹	389,343	100.0	391,683	100.0	781,026	100.0

otes: 1. The 'total' figure includes 4,751 cases where the gender of the payer could not be identified from data held on the Child Support System (1,946 CSA Collect and 2,805 Private Collect).

Table 4.7: Payee Gender by Collection Method, June 2006 (all cases)

	CSA Collect		Private	Collect	Total	
	Number	%	Number	%	Number	%
Male	37,741	9.7	47,010	12.0	84,751	10.9
Female	349,163	89.7	341,930	87.3	691,093	88.5
Total ¹	389,343	100.0	391,683	100.0	781,026	100.0

Source: Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006.

Notes: 1. The 'total' figure includes 5,182 cases where the gender of the payee could not be identified from data held on the Child Support System (2,439 CSA Collect and 2,743 Private Collect).

Table 4.7 shows that, on a total caseload basis 9.7 percent of CSA Collect payees are male and 89.7 percent of CSA Collect payees are female. Furthermore, 12.0 percent of Private Collect payees are male and 87.3 percent are female. Of the 32,938 cases first registered in the first six months of 2006, over 21 percent of payees were male and 76 percent were female.

^{2.} Percentages may not add due to rounding and due to the exclusion of cases where payer gender could not be determined from data held on the Child Support computer system.

^{2.} Percentages may not add due to rounding and due to the exclusion of cases where payee gender could not be determined from data held on the Child Support computer system.

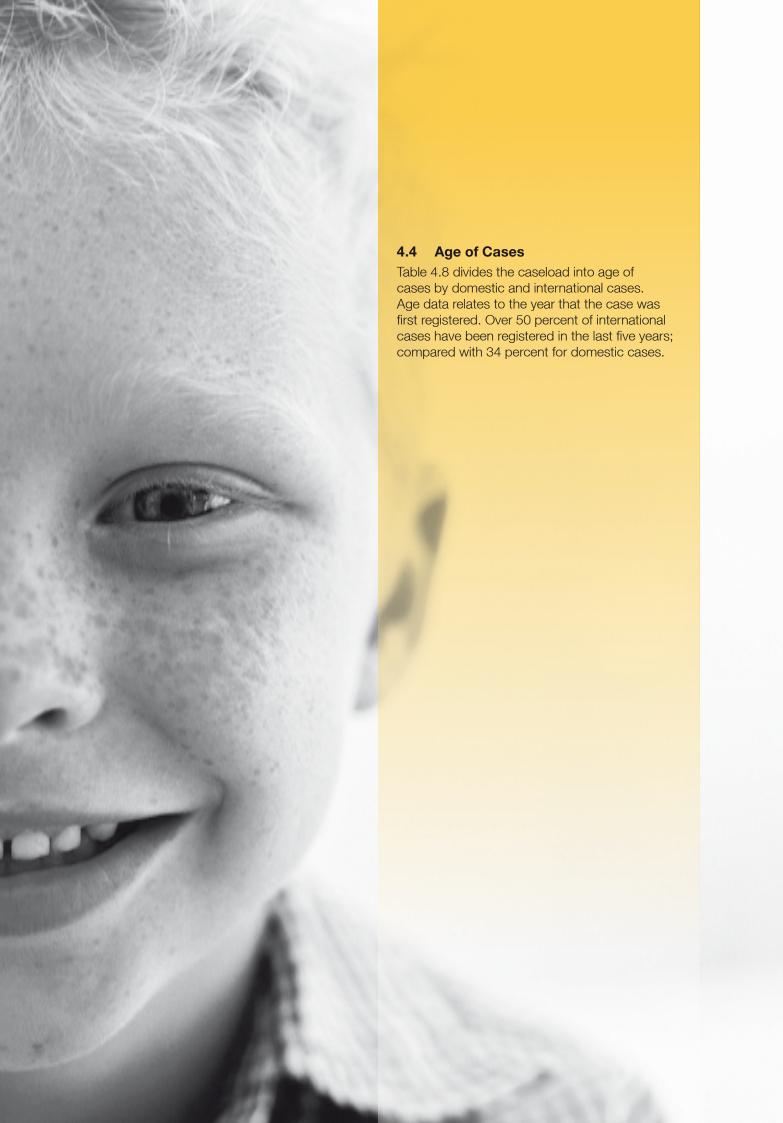


Table 4.8: Age of Cases by Domestic and International Status, June 2006 (all cases)

Case Age	_		c Cases	Internatio	nal Cases	Total	
in Years ¹		Number	%	Number	%	Number	%
1	2006 ²	30,517	4.1	2,421	8.0	32,938	4.2
2	2005	56,155	7.5	3,041	10.1	59,196	7.6
3	2004	55,536	7.4	3,818	12.6	59,354	7.6
4	2003	54,123	7.2	2,600	8.6	56,723	7.3
5	2002	57,671	7.7	3,275	10.8	60,946	7.8
6	2001	63,479	8.5	3,567	11.8	67,046	8.6
7	2000	59,675	7.9	2,135	7.1	61,810	7.9
8	1999	49,523	6.6	1,148	3.8	50,671	6.5
9	1998	46,139	6.1	1,056	3.5	47,195	6.0
10	1997	49,577	6.6	1,143	3.8	50,720	6.5
11	1996	45,177	6.0	1,029	3.4	46,206	5.9
12	1995	41,526	5.5	951	3.1	42,477	5.4
13	1994	41,008	5.5	945	3.1	41,953	5.4
14	1993	42,336	5.6	1,004	3.3	43,340	5.5
15	1992	25,415	3.4	677	2.2	26,092	3.3
16	1991	16,190	2.2	555	1.8	16,745	2.1
17	1990	12,172	1.6	459	1.5	12,631	1.6
18	1989	3,276	0.4	258	0.9	3,534	0.5
19	1988	1,338	0.2	111	0.4	1,449	0.2
Total		750,833	100.0	30,193	100.0	781,026	100.0

Percentages may not add due to rounding.

Notes:
1. Data relates to the year the case was first registered.
2. The 2006 data is for the half year to 30 June.

Notes:

4.5 Income of Payers and Payees

Tables 4.9, 4.10, 4.11 and 4.12 show payer and payee incomes by CSA Collect and Private Collect arrangements from two sources: the Tax Returns Data Base (TRDB) and the Child Support System (CSS). The data from the TRDB is for all parents who have lodged a tax return, and is the taxable income, i.e. after taxable deductions have been made. The data from the Child Support System includes the TRDB information but also includes estimated or derived income amounts for parents who have not lodged a tax return.

Table 4.9: Payer Child Support Income, June 2006 ¹

Payers	CSA Collect	Private Collect	Totals
Total number	389,343	391,683	781,026
Median	\$16,148	\$28,416	\$23,981
Average	\$24,023	\$35,298	\$29,677
Maximum	\$6,399,712	\$5,268,027	\$6,399,712

Source: Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006.

Note: 1. These incomes include cases with nil liabilities (zero incomes).

Table 4.10: Payer Taxable Income (TRDB), June 2006

Payers ¹	CSA Collect	Private Collect	Total
Total number	189,060	254,561	443,621
Median	\$33,291	\$37,155	\$35,408
Average	\$36,976	\$42,599	\$40,202
Maximum	\$11,015,815	\$28,171,796	\$28,171,796

Source: Tax Returns Database and Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006.

Note: 1. There were 337,405 payers who were non-lodgers in the relevant year (200,283 CSA Collect and 137,122 Private Collect).

Table 4.11: Payee Child Support Income, June 2006 1,2

Payees	CSA Collect	Private Collect	Total
Total number	389,343	391,683	781,026
Median	\$11,893	\$12,608	\$12,231
Average	\$15,803	\$17,203	\$16,505
Maximum	\$1,915,133	\$4,439,644	\$4,439,644

Source: Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006.

1. Child Support Median and Average Incomes recorded in this table do not include many of the benefits paid to resident parents by Centrelink.

2. Payee Child Support Income figures reported in this table will understate the total income available to payee parents as it does not take into account access to taxable Centrelink benefits for those parents who have not lodged a tax return.

Table 4.12: Payee Taxable Income (TRDB), June 2006

Payees ¹	CSA Collect	Private Collect	Total
Total number	223,953	241,091	465,044
Median	\$21,021	\$20,525	\$20,766
Average	\$23,769	\$23,253	\$23,502
Maximum	\$1,267,821	\$1,168,262	\$1,267,821

Source: Tax Returns Database and Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006.

Note: 1. There were 315,982 payees who were non-lodgers in the relevant year (165,390 CSA Collect and 150,592 Private Collect).

Tables 4.9 to 4.12 show that payer median taxable incomes are significantly greater than the median taxable income of payees. Family Tax Benefit payments are not included in the incomes shown. Payees from Private Collect and CSA Collect collection methods have similar median incomes but payers in Private Collect arrangements have significantly higher median child support incomes than those in CSA Collect arrangements. Payee Child Support Income and Taxable Income amounts do not fully reflect the income available to these parents. For example, these incomes do not include untaxed income amounts such as some Centrelink benefits, or financial benefits associated with the possession of a Health Care Card.

4.6 Income Sources of CSA Payers who Lodge Income Tax Returns

Table 4.13 shows the source of income for payers who lodged tax returns. It shows the numbers of payers who earned some or all of their income from these different sources. One payer may have earned income from a number of these sources.

The most common source of income for payers who lodged tax returns was salary and wages, with approximately 86 percent of all payers deriving some or all of their income from this source. By comparison almost 15 percent of payers who lodged tax returns received some or all of their income from government benefits and allowances.

For those payers who lodged a tax return in 2004–05 the source with the highest average earnings was salary and wages (\$41,575) followed by partnerships and trusts (\$21,102) and net income or loss from business (\$16,077).

Table 4.13: Income Sources of CSA Payers who Lodge Income Tax Returns, June 2006 ¹

Top 10 Income Sources	Number	%	Average Earnings (\$)
Salary and Wages	380,624	85.8	41,575
Allowance, Director's Fees	108,849	24.5	2,731
Gross Interest	80,011	18.0	834
Government Benefits and Allowances	65,975	14.9	4,708
Net Income or Loss From Business	55,022	12.4	16,077
Dividends	46,818	10.6	4,225
Gross Rent	34,407	7.8	10,830
Partnerships and Trusts	26,398	6.0	21,102
Eligible Termination Payments	14,345	3.2	8,110
Lump Sum Payments	7,516	1.7	6,897
Total for CSA Payers ²	443,621		40,2023

Source: Tax Returns Database

Notes:
1. The results in this table are derived from the Tax Return Data Base (TRDB) of the ATO and only include those CSA payers who lodged tax returns for the 2004-05 financial year. For this reason the number of payers in receipt of benefits is particularly affected and under reports the number of payers in receipt of government benefits.

^{2.} This total differs from the sum of the main income sources because payers can earn income from more than one source.

^{3.} This is the average income for all payers who lodged a tax return. Therefore it is not the sum of the average incomes.

5.0 Scheme Outcomes

5.1 Liabilities

The following liability statistics are broken down into CSA Collect and Private Collect categories.

5.1.1 Liabilities by CSA and Private Collect

From 1 July 1999 a minimum liability of \$260 per year applies to payers if their liability calculated under the formula is less than \$260 per year (this changed to \$320 on 1 July 2006). Until 30 June 1999 payers in that situation were not required to pay child support.

There are a number of reasons why a parent may not be required to pay child support, including the following:

- Stage 1 court orders can have a clause that the payer will not have to pay child maintenance during periods of unemployment or in other circumstances.
- A Stage 1 payer can apply to CSA not to enforce the court order during periods of unemployment.
- Where parents have an Agreement that the liability be nil (usually for during periods of unemployment).
- Where the parents equally share the care of their child and their incomes are also equal.

Table 5.1: Liability by Collection Method, June 2006 (all cases)

Annual Payer Liability	CSA C	Collect	Private Collect Total			tal
	Number	%	Number	%	Number	%
Over \$260	187,339	48.1	256,077	65.4	443,416	56.8
\$260	112,417	28.9	74,655	19.1	187,072	24.0
\$1 to \$259	31,410	8.1	13,442	3.4	44,852	5.7
Nil	19,160	4.9	44,292	11.3	63,452	8.1
Ended With Arrears	39,017	10.0	3,217	0.8	42,234	5.4
Total	389,343	100.0	391,683	100.0	781,026	100.0

Source: Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006.

Note: Percentages may not add due to rounding.

Tables 5.1 and 5.2 show the percentage of CSA Collect payers and Private Collect payers within specified liability ranges, while Chart 5.1 plots those percentages. The table and chart demonstrate that:

- a smaller proportion of CSA Collect cases have nil liabilities than Private Collect cases
- a higher proportion of CSA Collect cases have \$260 minimum liabilities than Private Collect cases
- a higher proportion of CSA Collect payers have liabilities under \$3,000 and
- a higher proportion of Private Collect payers have liabilities of between \$3,000 and \$14,000, which is in line with the data presented in Tables 4.9 and 4.10, indicating that payer median incomes are significantly higher in Private Collect cases.

Table 5.2: Liability by Collection Method, June 2006 (all cases)

Annual Payer	CSA Colle	ect	Private Col	lect	Total	
Liability (\$)	Number	%	Number	%	Number	%
Ended With Arrears	39,017	10.0	3,217	0.8	42,234	5.4
0	19,160	4.9	44,292	11.3	63,452	8.1
1–259	31,410	8.1	13,442	3.4	44,852	5.7
260	112,417	28.9	74,655	19.1	187,072	24.0
261–500	7,693	2.0	7,121	1.8	14,814	1.9
501–1,000	14,278	3.7	13,453	3.4	27,731	3.6
1,001–2,000	28,280	7.3	29,471	7.5	57,751	7.4
2,001-3,000	27,092	7.0	29,444	7.5	56,536	7.2
3,001-4,000	23,342	6.0	27,407	7.0	50,749	6.5
4,001-5,000	19,145	4.9	23,746	6.1	42,891	5.5
5,001-6,000	16,017	4.1	21,771	5.6	37,788	4.8
6,001-7,000	11,618	3.0	18,110	4.6	29,728	3.8
7,001–8,000	8,959	2.3	15,181	3.9	24,140	3.1
8,001-9,000	6,606	1.7	12,349	3.2	18,955	2.4
9,001–10,000	4,984	1.3	10,169	2.6	15,153	1.9
10,001–11,000	3,948	1.0	8,238	2.1	12,186	1.6
11,001–12,000	3,088	0.8	6,772	1.7	9,860	1.3
12,001–13,000	2,272	0.6	5,395	1.4	7,667	1.0
13,001–14,000	1,842	0.5	4,527	1.2	6,369	0.8
14,001–15,000	1,412	0.4	3,640	0.9	5,052	0.6
15,001–16,000	1,244	0.3	3,043	0.8	4,287	0.5
16,001–17,000	896	0.2	2,445	0.6	3,341	0.4
17,001–18,000	726	0.2	1,952	0.5	2,678	0.3
18,001–19,000	620	0.2	1,681	0.4	2,301	0.3
19,001–20,000	536	0.1	1,430	0.4	1,966	0.3
>20,001	2,471	0.7	8,732	2.2	11,473	1.5
Total	389,343	100.0	391,683	100.0	781,026	100.0

Source: Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006. **Note:** Percentages may not add due to rounding.

5.1.2 Average Child Support Liabilities

Table 5.3 records the average annual child support by Stage and Collection Method. There are two sets of averages: one set includes all cases and the other excludes cases where the assessment is \$260 a year or less. Where liabilities of \$260 or less have been excluded, there is a difference of \$683.34 per year between the average domestic liability (\$5,793.03 per year) and the average international liability (\$5,109.69 per year). Where all cases have been included, the difference between the domestic and international average liability figures is \$434.56 per year.

Table 5.3: Average Child Support Liability by Collection Method ¹, June 2006

Collection Method Average Annual Liabilitie			ll cases)	Average Annual Liabilities (Liability more than \$260)			
Welliou	Domestic \$	International \$	Total \$	Domestic \$	International \$	Total \$	
CSA Collect	2,845.82	3,177.47	2,863.16	4,891.90	4,765.22	4,884.31	
Private Collect	4,846.36	4,239.30	4,835.87	6,422.83	6,056.15	6,416.98	
Total	3,883.48	3,448.92	3,868.51	5,793.03	5,109.69	5,769.44	

Source: Child Support Agency (CR Extract for all active cases), June 2006.

Note: 1. Nil liability cases have been excluded from this table.

Table 5.4 outlines the total average weekly liability for Stage 2 CSA Collect and Private Collect cases based upon the number of eligible children. In all cases the average liabilities of the Private Collect cases are higher than the average liabilities for CSA Collect cases.

Chart 5.1: CSA Payer Liability (for active cases) by Collection Method, June 2006

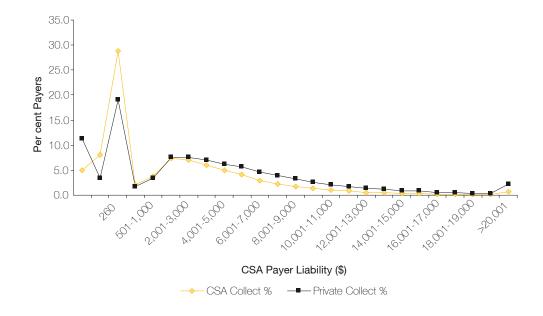


Table 5.4: Average Weekly Liabilities by the Number of Eligible Children by Collection Method ¹—Stage 2 Cases only, June 2006

Eligible Children	CSA C	Collect	Private Collect			Total	
	Number	Average \$	Number	Average \$	Number	Average \$	
1	212,573	44.27	192,532	67.17	405,105	55.16	
2	86,953	72.45	109,363	120.88	196,316	99.43	
3	22,042	83.26	31,329	143.13	53,371	118.40	
4	4,880	74.59	7,330	132.47	12,210	109.34	
5	1,048	56.94	1,583	107.52	2,631	87.37	
6	295	45.28	423	90.50	718	71.92	
7	84	43.16	107	65.02	191	55.41	
8	21	67.09	28	76.35	49	72.38	
Total ²	327,904	54.86	342,706	92.87	670,610	74.28	

otes: 1. Nil liability cases have been excluded from this table.

5.2 Payments

5.2.1 Total Credits and Liabilities

Table 5.5 shows total liabilities and all credits for CSA Collect cases since 1988. As at June 1991 a total of \$283 million in liabilities had been registered for payers, and \$185 million had actually been collected. In other words CSA collections represented 65 percent of all liabilities. By June 2006 CSA Collect cumulative liabilities had risen to \$9,774.8 million and cumulative credits were up to \$8,875.3 million. This resulted in a 90.8 percent collection rate for CSA Collect cases.

The liabilities and collections in Table 5.5 are also depicted in Chart 5.2. Total liabilities are represented by the grey bars, while the credits are recorded in the orange bars. Running across the top of the chart are the credit amounts as a percentage of all liabilities.

^{2.} Cases with more than 8 Eligible Children have been excluded from this table as the numbers are insignificant (19 cases have been excluded).

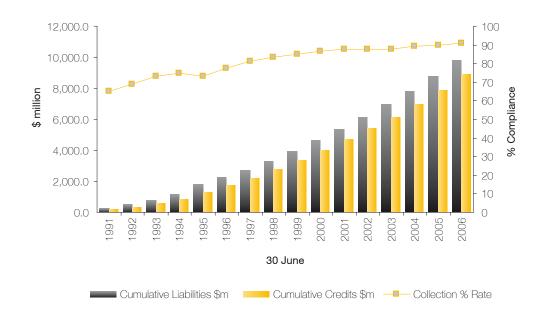
Table 5.5: Cumulative Credits and Liabilities for CSA Collect Cases, June 2006 ¹

End June	Cumulative Liabilities \$m	Cumulative Credits \$m	Collection Rate %
1988–1991²	283.0	185.0	65.0
1988–1992	505.1	346.4	69.0
1988–1993	784.9	569.4	73.0
1988–1994	1,131.3	848.2	75.0
1988–1995	1,795.8	1,315.8	73.3
1988–1996	2,228.4	1,729.1	77.6
1988–1997	2,725.7	2,209.1	81.0
1988–1998	3,305.6	2,761.3	83.5
1988–1999	3,940.4	3,357.5	85.2
1988–2000	4,645.2	4,010.5	86.3
1988–2001	5,368.1	4,698.4	87.5
1988–2002	6,151.7	5,392.9	87.7
1988–2003	6,957.2	6,113.1	87.9
1988–2004	7,818.0	6,970.4	89.2
1988–2005	8,759.2	7,887.0	90.0
1988–2006	9,774.8	8,875.3	90.8

Source: Child Support Agency (CS5 Report), June 2006.

Notes: 1. The difference between the 'All Liabilities' figures and the 'All Credits' figures are the Gross Maintenance Debt figures, not Net Maintenance Debt figures reported elsewhere in this publication. Net Maintenance Debt figures

Chart 5.2: Cumulative Liabilities and Collections (CSA Collect Cases) since 1991



^{2.} The 1991 credit and liability totals include amounts for 1988, 1989 and 1990.

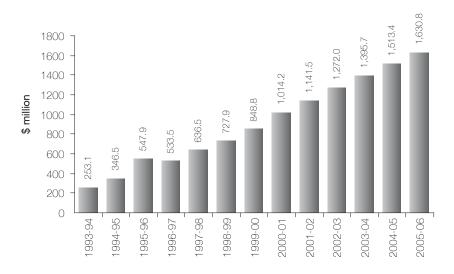


Chart 5.3: Private Collect Liabilities Since 1993-94

Source: Child Support Agency (CS5 Report), June 2006.

Chart 5.3 shows the total Private Collect liabilities for 1993–94 to 2005–06. As payees are able to request collection by CSA if the payer fails to meet their obligation it is assumed that the collection rate for privately collected child support is 100 percent.

5.2.2 Child Support Transferred

'Transfers' are child support liabilities that have been collected by CSA (CSA Collect), as well as payments that have been paid directly between parents but where the eligible carers are registered with CSA (Private Collect arrangements). The total amount of child support transferred in 2005–06 was \$2,563.1 million, including \$1,630.8 million in private collections and \$932.3 million in funds collected by CSA. This is a \$183.3 million (7.7 percent) increase on the 'transfers' total of \$2,379.8 million reported in 2004–05 (see Table 5.6 and Chart 5.4).

Ninety six percent of all child support (Private Collect and CSA Collect cases combined) has been transferred between parents. This represents over \$20 billion since 1988.

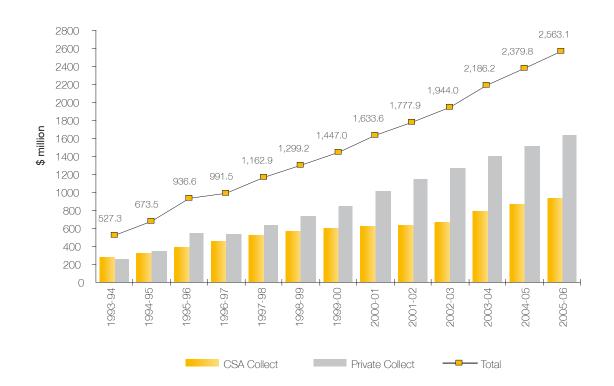
Table 5.6: Transfers by Collection Method

20 luna	CSA C	Collect1	Private	Collect ²	Total
30 June	\$m	%	\$m	%	\$m
1994	274.2	52.0	253.1	48.0	527.3
1995	327.0	48.6	346.5	51.4	673.5
1996	388.7	41.5	547.9	58.5	936.6
1997	458.0	46.2	533.5	53.8	991.5
1998	526.4	45.3	636.5	54.7	1,162.9
1999	571.3	44.0	727.9	56.0	1,299.2
2000	598.2	41.3	848.8	58.7	1,447.0
2001	619.4	37.9	1,014.2	62.1	1,633.6
2002	636.4	35.8	1,141.5	64.2	1,777.9
2003	672.0	34.6	1,272.0	65.4	1,944.0
2004	790.5	36.2	1,395.7	63.8	2,186.2
2005	866.4	36.4	1,513.4	63.6	2,379.8
2006	932.3	36.4	1,630.8	63.6	2,563.1

Source: Child Support Agency (MFK report), June 2006.

- 1. The CSA Collect figures include amounts for Interim Disbursement, Final Disbursement, Emergency Disbursement and Non-Agency Payments (NAPs).
- 2. Private Collect totals assume 100 percent of privately paid child support is transferred. Where this is not so, the payee is entitled to ask the CSA to collect the liability.

Chart 5.4: Transfers by Collection Method



5.2.3 Collections - CSA Collect Cases

Child support payments can be received by CSA in a number of ways:

- Employer Withholding: these are monies withheld by the parent's employer and paid directly to CSA by the employer on the employee's behalf.
- Cash: monies paid by the parent directly to CSA by cheque or money order.
- Tax Refund Intercept Payments (TRIPs): these are monies intercepted by CSA from a payer's tax refund.
- Non-Agency Payments (NAPs): these are payments made directly to the payee or a third party by the payer instead of to CSA. These payments are made in lieu of child support and might include money or the payment of medical bills, school fees etc.

Table 5.7 and Chart 5.5 show that the cash component, as a percentage of child support payments, is increasing while all the other components are decreasing.

Table 5.7: Child Support Payments – Percentages

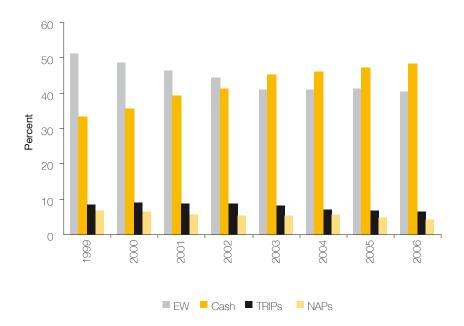
30 June	Employer Withholding	Cash ²	TRIPs	NAPs
1998	53.1	30.6	8.9	7.4
1999	51.1	33.4	8.5	6.9
2000	48.8	35.6	9.1	6.5
2001	46.4	39.2	8.8	5.7
20021	44.4	41.3	8.9	5.3
2003	40.9	45.4	8.2	5.4
2004	41.1	46.2	7.1	5.6
2005	41.2	47.2	6.9	4.8
2006	40.6	48.5	6.6	4.3

Source: Child Support Agency (MFK Report), June 2006.

Notes: 1. The data for 2001–02 relates to the period up to the end February 2002. Data was not available for the remainder of the financial year due to the redevelopment of CSA's computer system (Cuba).

^{2.} Cash in this table includes cheques, Australia Post Billpay, BPay, and s72A enforcement payments. Percentages may not add due to rounding.

Chart 5.5: CSA Payments by Method



5.2.4 Compliance

Tables 5.9, 5.10 and 5.11 compare the levels of compliance among CSA Collect customers for the 2003-04, 2004-05 and 2005-06 financial years. This is summarised in Table 5.8. From these tables it is evident there are fewer customers (numerically and in percentage terms) falling in the 'Paid 0%' and 'Paid 1-<25%' columns in 2005-06 compared to previous years. In particular, it will be noted from the three tables that the percentage of CSA Collect paying parents who paid nothing during the year has dropped from 16.0 percent of all CSA Collect customers in 2003-04, to 12.0 percent in 2005-06. At the same time there has also been an increase in the number and percentage of customers falling into the 'Paid 75 -<100%' and 'Paid 100%' columns.

Table 5.8: Summary—Percentages of Payers by Amount Paid by Payer Liability (excluding nil liabilities)

Payer Liability		Paid 0 %			Paid over 75 %	
(\$A)	2003–04	2004–05	2005–06	2003–04	2004–05	2005–06
< 260	30.8	25.4	24.4	55.9	63.0	63.9
261-1,000	10.4	9.1	7.7	60.6	61.0	66.0
1,001–2,000	16.2	12.7	11.8	54.9	58.4	59.1
2,001-3,000	10.6	8.1	7.7	63.5	66.2	66.4
3,001–4,000	7.4	5.7	5.3	69.8	71.9	71.8
4,001–5,000	5.0	4.1	3.8	74.5	75.1	75.2
5,001-10,000	4.3	3.7	3.4	77.7	77.9	77.6
10,001–30,000	4.3	4.4	4.9	75.8	73.8	73.4
30,001 +	23.2	16.5	18.0	30.3	40.4	41.5
Total	16.0	13.2	12.0	63.0	66.4	67.6

Notes: 1. This table relates to customers rather than cases and excludes those customers who had nil liabilities during the year.

^{2.} The liability and payment amounts used to calculate compliance in these tables refer to the entire twelve months covered by each table column, not for the life of the Scheme.

Data in these tables are from the Customer Research Extract of CSA.

Table 5.9 Payer Liability by % paid in 2003-04 for CSA Collect Active Customers (excluding nil liabilities), June 2004

Payer Liability	Paid	Paid 0%	Paid 1-<25%	-<25%	Paid 25-<50%	%0 5>-	Paid 50-<75%	-<75%	Paid 75-<100%	-<100%	Paid 100%	%00	Total	al
(\$A)	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%
< 260	30,007	30.8	3,594	3.7	4,152	4.3	5,084	5.2	11,032	11.3	43,402	44.6	97,271	100.0
261–1,000	5,466	10.4	4,786	9.1	4,775	9.1	5,704	10.8	14,073	26.8	17,800	33.8	52,604	100.0
1,001–2,000	5,554	16.2	4,676	13.6	2,522	7.3	2,733	8.0	4,918	14.3	13,948	40.6	34,351	100.0
2,001–3,000	2,933	10.6	3,034	10.9	1,873	6.8	2,261	8.2	4,908	17.7	12,703	45.8	27,712	100.0
3,001–4,000	1,622	7.4	1,889	8.6	1,342	6.1	1,767	8.1	4,483	20.4	10,833	49.4	21,936	100.0
4,001–5,000	834	5.0	1,213	7.2	953	2.7	1,267	7.6	3,639	21.7	8,834	52.8	16,740	100.0
5,001-10,000	1,683	4.3	2,468	6.3	2,001	5.1	2,678	6.8	8,944	22.7	21,700	55.0	39,474	100.0
10,001–30,000	611	4.3	1,032	7.3	842	5.9	961	6.8	3,247	22.8	7,540	53.0	14,233	100.0
30,001 +	125	23.2	184	34.2	43	8.0	23	4.3	53	6.6	110	20.4	538	100.0
Total	48,835	16.0	22,876	7.5	18,503	6.1	22,478	7.4	55,297	18.1	136,870	44.9	304,859	100.0

Notes: 1. This table relates to customers rather than cases and excludes those customers who had nil liabilities during the year.

2. The liability and payment amounts used to calculate compliance in these tables refer to the entire twelve months covered by each table, not for the life of the Scheme.

3. Data in these tables are from the Customer Research Extract of CSA.

4. If Private Collect cases were to be included, then the percentage of parents paying 100% would have been 70.9% by the end of June 2004.

5. Percentages may not add due to rounding.

Table 5.10: Payer Liability by % paid in 2004-05 for CSA Collect Active Customers (excluding nil liabilities), June 2005

Payer Liability	Paid 0%	%0	Paid 1-<25%	~52%	Paid 25–50%	2-50%	Paid 50-<75%	-<75%	Paid 75-<100%	~100%	Paid 100%	%00	Total	ਬ
(\$A)	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%
< 260	25,472	25.4	2,594	2.6	3,768	3.8	5,293	5.3	12,642	12.6	50,514	50.4	100,283	100.0
261–1,000	4,470	9.1	4,294	8.8	4,932	10.1	5,378	11.0	11,682	23.9	18,138	37.1	48,894	100.0
1,001–2,000	4,207	12.7	4,342	13.1	2,423	7.3	2,773	8.4	5,197	15.7	14,096	42.7	33,038	100.0
2,001–3,000	2,226	8.1	2,866	10.5	1,843	6.7	2,299	8.4	6,579	20.4	12,510	45.8	27,323	100.0
3,001–4,000	1,260	2.7	1,792	8.1	1,405	6.4	1,743	7.9	4,963	22.5	10,904	49.4	22,067	100.0
4,001–5,000	713	4.1	1,343	7.7	950	5.4	1,351	7.7	4,297	24.5	8,866	9.09	17,520	100.0
5,001-10,000	1,570	3.7	2,753	6.4	2,173	5.1	3,014	7.0	10,779	25.1	22,651	52.8	42,940	100.0
10,001–30,000	735	4.4	1,458	8.8	991	6.0	1,158	7.0	4,178	25.2	8,057	48.6	16,577	100.0
30,001 +	124	16.5	211	28.1	67	8.9	46	6.1	109	14.5	195	25.9	752	100.0
Total	40,777	13.2	21,653	7.0	18,552	0.9	23,055	7.5	59,426	19.2	145,931	47.2	309,394	100.0

Notes:

These tables relate to customers rather than cases and exclude those customers who had nil liabilities during the year.
 The liability and payment amounts used to calculate compliance in these tables refer to the entire twelve months covered by each table, not for the life of the Scheme.
 Data in these tables are from the Customer Research Extract of CSA.
 If Private Collect cases were to be included, then the percentage of parents paying 100% would have been 72.2% by the end of June 2005.
 Percentages may not add due to rounding.

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Table 5.11: Payer Liability by % paid in 2005-06 for CSA Collect Active Customers (excluding nil liabilities), June 2006

Payer Liability	Paid 0%	%0	Paid 1-<25%	-<25%	Paid 25	Paid 2550%	Paid 50-<75%	-<75%	Paid 75-<100%	-<100%	Paid 100%	%00	Total	JE JE
(\$A)	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%	Number	%
< 260	23,681	24.4	2,397	2.5	3,574	3.7	5,329	5.5	12,815	13.2	49,076	50.7	96,872	100.0
261–1,000	4,436	7.7	3,519	6.1	5,506	9.6	6,091	10.6	18,341	31.9	19,618	34.1	57,511	100.0
1,001–2,000	3,931	11.8	4,419	13.3	2,456	7.4	2,820	8.5	5,781	17.4	13,877	41.7	33,284	100.0
2,001–3,000	2,078	7.7	2,842	10.5	1,861	6.9	2,310	8.5	5,715	21.1	12,271	45.3	27,077	100.0
3,001-4,000	1,205	5.3	1,958	8.6	1,406	6.2	1,875	8.2	5,513	24.1	10,887	47.7	22,844	100.0
4,001–5,000	703	3.8	1,375	7.5	1,047	5.7	1,427	7.8	4,609	25.1	9,202	50.1	18,363	100.0
5,001-10,000	1,613	3.4	2,968	6.3	2,438	5.2	3,498	7.5	12,428	26.6	23,857	51.0	46,802	100.0
10,001–30,000	3962	4.9	1,532	7.8	1,188	6.1	1,544	7.9	4,978	25.4	9,409	48.0	19,616	100.0
30,001 +	176	18.0	275	28.1	89	7.0	53	5.4	144	14.7	262	26.8	978	100.0
Total	38,788	12.0	21,285	9.9	19,544	0.9	24,947	7.7	70,324	21.7	148,459	45.9	323,347	100.0

Notes: 1. This table relates to customers rather than cases and excludes those customers who had nil liabilities during the year.

2. The liability and payment amounts used to calculate compliance in these tables refer to the entire twelve months covered by each table, not for the life of the Scheme.

3. Data in these tables are from the Customer Research Extract of CSA.

4. If Private Collect cases were to be included, then the percentage of parents paying 100% would have been 72.6% by the end of June 2006.

5. Percentages may not add due to rounding.



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Table 5.12: Payer Gross Maintenance Debt by Payer Child Support Income, June 2006 (all cases)

Debt (4) No. Sum \$m No. Sum \$m No. Sum \$m 0 122,350 0.0 62,987 0.0 217,296 0.0 1-260 46,102 3.8 12,765 1.1 16,337 1.6 261-500 13,884 5.2 3,723 1.4 7,318 2.7 501-1,000 17,275 12.6 4,140 3.0 9,986 7.3 2,001-5,000 17,107 24.5 4,195 6.0 11,565 16.8 2,001-5,000 17,280 56.2 5,157 16.8 16,027 52.3 5,001-10,000 9,975 70.4 3,119 21.9 10,891 77.9 Total 25,3406 374.0 98,384 92.8 298,883 333.6 Notes: Thild Support Agency (CR Extract for all active cases and cases ended with acrease and those that have ended with arrears. Notes: Thild Support Agency (CR Extract for all active cases and cases and those that have ended with arrears. A Libits in the counding Libits in	>\$12-20,000 >\$20	>\$20–50,000	>\$50,000+	+000		Total	tal	
1 0 1 1 2 2 2 2 3 3 1		Sum \$m	No.	Sum \$m	No.	% 'oN	Sum \$m	% wns
0 5 5 5 5 5 5 5		0.0	111,428	0.0	514,061	65.8	0.0	0.0
1 1 5 5 5 5 5 5		7 1.6	3,908	0.4	79,112	10.1	6.9	0.8
1 5 5 5 5 5		8 2.7	1,693	9.0	26,618	3.4	6.6	1.
		6 7.3	2,350	1.7	33,751	4.3	24.6	2.7
		16.8	2,475	3.6	35,342	4.5	51.0	5.7
		7 52.3	3,450	11.3	41,914	5.4	136.6	15.2
= -		1 77.9	2,200	15.7	26,185	3.4	185.8	20.7
_		3 174.9	2,849	65.8	24,043	3.1	484.7	53.9
		3 333.6	130,353	99.1	781,026	100.0	899.5	100.0
3. Percentages may not add due to rounding.	se ended with arrears), June 2006. all CSA cases, both active cases and those that hallect and Private Collect cases that have ended wi	nave ended with arrears.						

Table 5.13: Payer Gross Maintenance Debt, June 2006 (all cases)

ocation	
Payer Lo	

Debt (\$)		Domesti	estic			Intern	International			To	Total	
	No.	No. %	Sum \$m	% wns	No.	% .oN	Sum \$m	% uns	No.	% .oN	Sum \$m	% uns
0	504,860	67.2	0.0	0.0	9,201	30.5	0.0	0.0	514,061	65.8	0.0	0.0
1–260	76,288	10.2	9.9	0.0	2,824	9.4	0.3	0.2	79,112	10.1	6.9	0.8
261–500	25,113	3.3	9.4	1.3	1,505	5.0	9.0	0.3	26,618	3.4	6.6	<u>.</u> .
501-1,000	31,422	4.2	22.8	3.1	2,329	7.7	1.7	1.0	33,751	4.3	24.6	2.7
1,001–2,000	32,655	4.3	47.2	6.5	2,687	8.9	3.8	2.3	35,342	4.5	51.0	5.7
2,001–5,000	38,371	5.1	124.7	17.1	3,543	11.7	11.9	7.0	41,914	5.4	136.6	15.2
5,001-10,000	23,096	3.1	163.4	22.4	3,089	10.2	22.4	13.2	26,185	3.4	185.8	20.7
10,000+	19,028	2.5	355.6	48.7	5,015	16.6	129.1	76.0	24,043	3.1	484.7	53.9
Total	750,833	100.0	729.7	100.0	30,193	100.0	169.8	100.0	781,026	100.0	899.5	100.0
Source: Child Support A Notes: 1. This table rec 2. Totals may no 3. Percentages i	Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2006. This table records Gross Maintenance Debt associated with all CSA cases, both active cases and those that have ended with arrears. Totals may not add due to rounding. Table includes CSA Collect and Private Collect cases that have ended with arrears.	or all active cases ance Debt assoc ng. Table include rounding.	s and cases ended iated with all CSA of s CSA Collect and	cases ended with arrears), June 2006. with all CSA cases, both active cases (A Collect and Private Collect cases that	asses ended with arrears), June 2006. with all CSA cases, both active cases and those that have ende Collect and Private Collect cases that have ended with arrears.	that have endec	with arrears.					

Table 5.14: Payer Gross Maintenance Debt for Payers with Debt only, June 2006

Total						Payer L	Payer Location					
		Domestic	estic			International	ational			Total	tal	
rayer income	No.	% 'oN	Sum \$m	% uns	No.	% 'oN	No. % Sum \$m	% uns	No.	% .oN	No. % Sum \$m	% mnS
0-12,000	118,384	48.1	269.1	36.9	12,672	60.4	104.9	61.8	61.8 131,056	49.1	374.0	41.6
12,000–20,000	34,040	13.8	86.6	11.9	1,357	6.5	6.2	3.7	35,397	13.3	92.8	10.3
20,000–50,000	75,890	30.9	293.0	40.1	2,697	27.1	40.6	23.9	81,587	30.6	333.6	37.1
50,000+	17,659	7.2	81.0	11.1	1,266	0.0	18.1	10.6	18,925	7.1	99.1	11.0
Total	245,973	100.0	729.7	100.0	20,992	100.0	169.8	100.0	100.0 266,965	100.0	899.5	100.0

Source: Child Support Agency (CR Extract for all active cases and cases ended with arrears), June 2008.

Notes: 1. This table records Gross Maintenance Debt associated with all CSA cases, both active cases and those that have ended with arrears.

2. Totals may not add due to rounding. Table includes CSA Collect and Private Collect cases that have ended with arrears.

3. Percentages may not add due to rounding.

5.2.6 Debt-CSA Collect Cases

Table 5.15 and Chart 5.6 record Scheme arrears amounts as at the end of the past ten financial years. Column A in Table 5.14 records cumulative Net Maintenance Debt (NMD). Column B records write-off amounts (debt deemed to be currently uncollectible) while column C reports Cumulative Gross Maintenance Debt (GMD), which is calculated by adding NMD and write-off together. Cumulative GMD associated with overseas cases is recorded in column E, while column F expresses the cumulative GMD associated with overseas cases as a percentage of all GMD.

CSA research indicates that GMD has been increasing over recent years as a result of three key factors: the increase in the number of overseas cases that have come to Australia with large debts; the increase in debt associated with cases that have a \$260 p.a. minimum liability; and because of the rate of growth in the total caseload, including ended cases with debt.

Table 5.15: Child Support Gross Maintenance Debt and its Components

30 June	A. Cumulative Net Maintenance Debt (\$m)	B. Write-Off (\$m)	C. Cumulative Gross Maintenance Debt (GMD) (\$m)	D. Cumulative GMD on Domestic Cases (\$m)	E. Cumulative GMD on Overseas Cases (\$m)	F. Cumulative GMD on Overseas Cases as % of Total GMD
1997	458.4	58.2	516.6	506.7	9.9	1.9
1998	450.3	94.0	544.3	532.2	12.1	2.2
1999	455.6	127.2	582.8	564.2	18.6	3.2
2000	542.6	92.2	634.7	613.8	20.9	3.3
2001	595.9	73.7	669.7	645.8	23.9	3.6
2002	673.7	85.1	758.7	714.2	44.5	5.9
2003	762.0	82.1	844.1	765.4	78.7	9.3
2004	763.1	84.5	847.6	752.3	95.3	11.2
2005	790.4	81.7	872.2	738.8	133.4	15.3
2006	801.2	98.3	899.5	729.7	169.8	18.9

Source: Child Support Agency (CS5 Report), June 2006.

Note: Totals may not add due to rounding



Chart 5.6: Gross Maintenance Debt and its Components

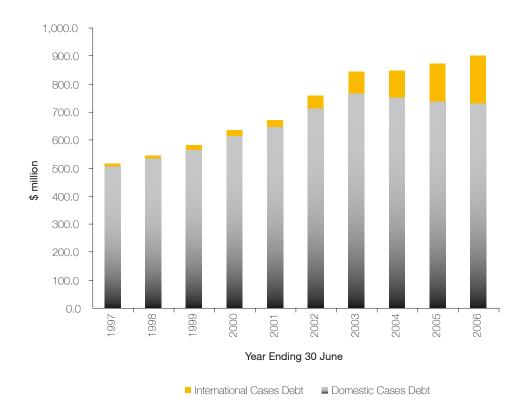


Chart 5.7: Cumulative Liabilties, Credits and Debt for CSA Collect Cases 1995-2005

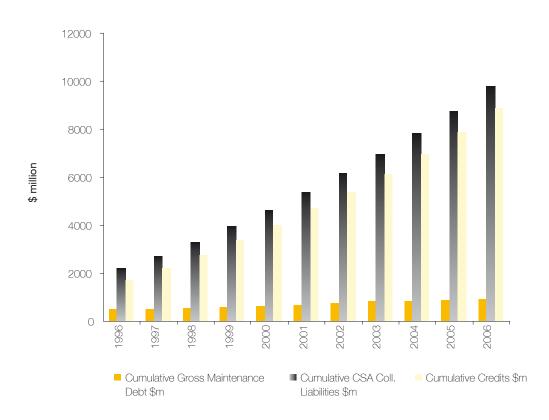


Chart 5.8: CSA Domestic Gross Maintenance Debt from June 2002



Chart 5.8 shows a decline in the overall growth rate in domestic Gross Maintenance Debt in 2005–06 compared with 2002–03. This confirms that the Child Support Agency's debt reduction strategies are clearly working. In June 2003, before the introduction of the Intensive Debt Collection strategy, domestic Gross Maintenance Debt stood at \$765.4 million and by June 2006 it had reduced by \$35.7 million to \$729.7 million.

6.0 Legal Services Overview

6.1 Background

The Child Support Scheme Legal Services Program is a national Australian Government program designed to help disadvantaged parents who receive or who are seeking child support and parents who pay child support to understand their rights and responsibilities under the Child Support Scheme.

The Scheme aims to provide information, legal advice, minor assistance, and, when appropriate, legal representation to low income parents (particularly Centrelink customers) to ensure that children with separated parents benefit from the Child Support Scheme. The Scheme also aims to secure an appropriate level of financial support for separated parents with children.

Legal aid commissions in each State and Territory, and thirteen specialist Community Legal Centres (CLCs) located throughout Australia, provide services to parents eligible to receive child support and parents responsible for paying child support.

The following broad activities are undertaken by legal services on behalf of carer parents:

- Assistance in preparing and completing legal documents
- Assistance obtaining court orders
- · Advising self-representing customers about what is involved in attending court
- Assistance with establishing proof of parentage
- Assisting customers interpret child support documents from other government bodies
- Assisting stage 2 customers understand the Change of Assessment process.
- Court representation as appropriate.

In addition to the above activities for carer parents, a number of broad activities are undertaken on behalf of liable parents including:

- assisting customers understand their rights of appeal under the Change of Assessment arrangements
- assisting customers interpret their child support obligations
- assisting with preparing and completing legal documents
- advising self-representing customers about what is involved in attending court, and
- court representation as appropriate.

Legal Aid commissions expend funds on child support matters in accordance with Commonwealth priorities and guidelines as set out in agreements with the States and Territories and Legal Aid commissions.

The Child Support Agency also actively supports customers by liaising directly with the legal service providers to resolve child support issues. The Child Support Agency also refers customers to independent legal services as appropriate, to ensure that customers are fully informed and have access to legal advice and information.

Australian Government funding for child support matters is also administered through the Community Legal Services Program to thirteen centres in Australia which provide specialist child support legal services to customers. In the 2005–06 financial year the total allocation was \$1,398,157.

6.2 Statistics and Advice Work Types

6.2.1 Community Legal Services Statistics

During 2005–06 community legal services funded specifically to provide child support services recorded the following number of activities:

Advice	2,661
Cases opened	896
Cases closed	1,087
Community legal education	28
Law reform and legal policy	29

Additional child support information collected by community legal services relating to child support activities for 2005–06:

Total customers with a child support problem	3,446
Parent type Carer (only) Liable (only) Both carer and liable	1,501 777 113
Stages Stage 1 Stage 2 Both Stage 1 and 2	281 3,118 43
Number of matters requiring DNA testing	322
Number of matters involving applications for departures	30
Number of other applications for child support issues	33
Age of customer Less than 18 years 18–34 years 35–49 years Over 50 years	21 715 1,308 240
Income scale Low income Medium income High income	1,759 447 31

7.0 Savings and Costs

7.1 Savings

Savings to Government outlays are achieved as a result of the application of the maintenance income test to payments of more than base rate Family Tax Benefit (FTB) Part A. As at July 2006 payments of more than the base rate Family Tax Benefit Part A are reduced by 50 cents for each dollar of maintenance received above \$1,215.45 per annum for a single parent with one child from a previous relationship. The threshold is increased where there are additional children or if there is a couple with both partners receiving maintenance.

Table 7.1: Total Savings Assigned to the Child Support Scheme

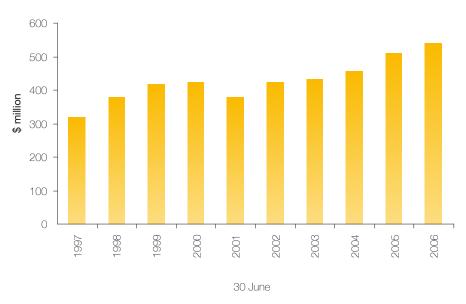
1996–97	1997–98	1998–99	1999–00	2000–01	2001–02	2002–03	2003–04	2004–05	2005–06
\$m	\$m	\$m	\$m	\$m	\$m	\$m	\$m	\$m	\$m
318	378.3	419.2	425.0 ¹	380.4	423.0	433.5	458.0	510.0	539.0

Source: FaCSIA, June 2006.

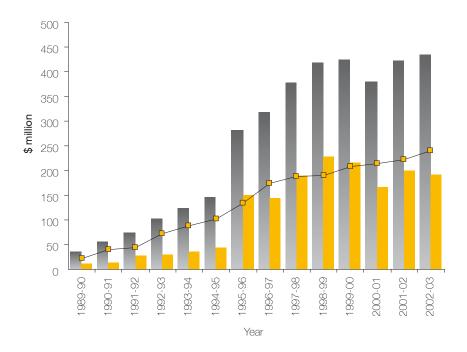
Notes: 1. This figure was revised from the \$594.4m reported by FaCSIA in July 2000.

Source: FaCSIA, June 2006.

Chart 7.1: Total Savings Attributable to the Child Support Scheme



Source: Child Support Agency Monthly Performance Report (CS5), CSA, June 2006.



7.2 Scheme Costs

Table 7.2: Savings and Costs of the Child Support Scheme^{1, 2, 3}

Agency/Dept	1998–99 \$m	1999–00 \$m	2000–01 \$m	2001–02 \$m	2002–03 \$m	2003–04 \$m	2004–05 \$m	2005–06 \$m
CSA	108.1	198.2	203.7	214.0	233.2	257.4	274.7	278.0
FaCSIA	2.74	3.0	2.3	2.3	1.4	1.5	n/a	3.0
AGD	7.8	7.8	7.8	5.3	5.55	5.5	n/a	n/a
Scheme Costs	190.6	209.0	213.8	221.6	240.1	264.4	n/a	n/a
Savings in FaCSIA pay't	419	425	380	423	433.5	458.0	510.0	539.0
Net Savings ⁶	228	216	166	201	193	194	n/a	n/a

Source: Child Support Agency, Department of Family and Community Services and Indigenous Affairs and Attorney-General's Department.

- Notes: 1. The 1996–97, 1997–98 and 1998–99 CSA costs figures are not directly comparable with the 1995–96 figure of \$114.85 million. The later figures are accrued cost estimates which include, for example, all CSA costs for salaries, administrative costs, leave, IT redevelopment, internal user charges (IUCs) etc.
 - 2. The 1999–2000 savings attributable to the Child Support Scheme are not comparable with data for earlier years. The increase in savings reflects steps taken by Centrelink to streamline the process for private collection customers.
 - 3. Attorney-General's Department 1996–97, 1997–98 and 1998–99 costs for its responsibilities within the Child Support Scheme are not comparable with data for earlier years. The 1996–97, 1997–98 and 1998–99 figures are the actual amounts that AG's spent administering its child support work: earlier figures are amounts that were allocated by the Department of Finance for those CSS responsibilities.
 - 4. With the creation of the Department of Family and Community Services in the 1998–99 year and the establishment of Centrelink as an entity separate to FaCS, a decision was taken by FaCS to remove Centrelink costs in relation to the Child Support Scheme.
 - 5. Expenditure by Legal Aid Commissions on Commonwealth matters is undertaken by Commissions in accordance with Commonwealth legal aid priorities. As such the Attorney-General's Department does not set funding levels to be expended by Legal Aid Commissions on particular areas of law. In 2002–03, Legal Aid Commissions (excluding Tasmania, ACT and NT) expended \$4.169 million on child support representation. Expenditure excludes resources dedicated to the provision of advice/information for child support matters. In addition, Community Legal Centres expended \$1.303 million on the provision of services for child support matters.
 - 6. Net Savings equals Net Savings to Government outlays minus Scheme Costs.

7.3 Comparisons with Overseas Agencies

The Australian Child Support Agency continues to liaise with other child support jurisdictions, including those in Canada, New Zealand, the United Kingdom and the United States in relation to comparative performance. While the figures in Table 7.3 have not been standardised using internationally-agreed definitions, they do give broadly indicative information on the collections performance of the surveyed jurisdictions. There is, however, some incompatibility between the program costs of the Canadian CSA and the Australian figure, as the following advice from the Department of Justice Canada confirms:

The figures I have provided you only include those [costs] from the departments where the maintenance enforcement programs are housed, e.g. the Department of Justice, the Attorney-General's Department etc. They do not include parts of the same or other departments such as social services, research or policy units, etc. which may also be involved with the enforcement of support. ... This likely shows how our 'system' varies from one such as yours. All the figures I have provided you include only those efforts towards the enforcement of support orders in Canada, which is the responsibility of the provinces and territories of Canada.⁹

If the program costs in the table only reflected expenditure on enforcement activities, the Australian and other child support agencies results would be considerably different. For example, in 2003–04 the Australian CSA spent approximately 20 percent of its \$257.4 million budget on the enforcement of child support, which would equate to approximately \$51.5 million. This, in turn, would have meant that the Australian CSA transferred almost \$42.50 for each enforcement dollar spent, or it would have cost 2.4 cents to transfer each dollar. There are, of course, a range of other non-enforcement costs that are central to the effective administration of the Australian scheme that are not reflected in these figures.

In other respects—such as child support transfers, caseload numbers, full-time equivalent (FTE) staff numbers and arrears amounts—the Canadian child support data was more comparable to the Australian data.

Table 7.3: Comparative Statistics for Australian and Overseas Child Support Programs (2001-02 to 2003-04)

Country	End of Financial Year	Collections or Transfers (\$ million)	Program costs (\$ million)	\$ Collected for each \$ spent	Cost to collect a \$	Caseload	Cases per Agency FTE	Cost per case (\$)	Agency Staff Numbers (FTEs)	Cost per Agency FTE (\$)	Debt (\$m)
Australia	2001-02	1,450.60	214.00	6.78	14.7 cents	657,332	253	325.56	2,594	82,498.07	758.70
	2002-03	1,944.00	233.20	8.30	12.0 cents	696,389	239	339.96	2,873	81,169.51	844.10
	2003-04	2,186.20	257.40	8.49	11.8 cents	712,680	242	361.17	2,941	87,521.25	847.60
Canada	2001-02	1,411.73	105.75	13.35	7.5 cents	445,884	528	237.17	1,724	61,333.62	2,158.66
	2002-03	1,474.53	110.03	13.40	7.5 cents	457,681	263	240.41	1,738	63,304.37	2,241.81
	2003-04	1,555.73	115.02	13.53	7.4 cents	471,641	267	243.87	1,767	65,092.47	2,298.60
New Zealand	2001-02	231.06	43.25	5.34	18.7 cents	204,885	428	211.09	479	90,292.28	251.26
	2002-03	251.26	46.29	5.43	18.4 cents	216,386	428	213.92	909	91,482.21	296,45
	2003-04	271.37	51.06	5.31	18.8 cents	232,577	406	219.54	573	89,109.95	339.52
United Kingdom	2001-02	1,861.46	702.37	2.65	37.7 cents	n/a	n/a	n/a	9,471	74,160.07	5,569.61
	2002-03	1,910.30	711.80	2.68	37,3 cents	1,700,000	165	418.71	10,287	69,194.13	6,523.16
	2003-04	1,880.08	781.19	2.41	41.6 cents	n/a	n/a	n/a	10,215	76,474.79	7,111.29
United States	2001-02	26,148.42	6,730.68	3.88	25.7 cents	16,065,728	528	418.95	61,797	108,915.97	119,883.13
	2002-03	27,498.25	6,769.25	4.06	24.6 cents	15,923,353	260	425.11	61,185	110,635.78	124,399.43

Source Data is obtained from the respective child support jurisdictions.

Notes: 1. All currency amounts have been converted to Australian dollars (AS) using exchange rates current at 8 April 2005, Australian Financial Review, 11 April 2005. For the rates used, please see Appendix 4 at the rear of this paper.

2. In Australia and New Zealand the financial year ends 30 June, in the UK it ends 31 March and in the US it ends 30 September.

3. Canadian Program Costs data is not comparable with the costs of other agencies included in the table and should be used with caution when making comparisons.

The Canadian Program Costs do not include child support assessment, infrastructure, policy and research costs that are included in the Australian CSA costs.

4. The latest official US data is for 2002–03.

7.4 CSA Staff

Table 7.4 records staffing levels for CSA at June 2006. The table also reports the gender breakdown by classification levels.

Table 7.4: CSA Total Staff by Gender and Classifications, June 2006^{1, 2, 3}

	Male	%	Female	%	Total Staff
CSO 1-6	795	25.3	2,353	74.7	3,148
EL1-2	108	37.4	181	62.6	289
SES	9	60.0	6	40.0	15
Total	912	26.4	2,540	73.6	3,452

Source: Child Support Agency (National Establishments/Recruiting and HR Reporting), June 2006.

Notes: 1. Numbers are Actual Full Time Equivalents (FTE) which include staff on unpaid leave. Unpaid categories include staff who are on leave without pay, unpaid maternity leave, and compensation.

- 2. Staff on Higher Duties Allowance (HDA) are recorded at HDA level rather than their nominal classification.
- 3. The bulk of Scheme staff are employed by CSA. There is also a small number of staff employed in other areas of FaCSIA, and the Attorney-General's Department, both of which also have administrative responsibilities under the Child Support Scheme.
- 4. Percentages may not add due to rounding.

At the end of June 2006 there are 3,452 FTE staff in CSA. Of that number 2,540 are female (74 percent) and 912 are male (26 percent). At levels Child Support Officer (CSO) 1–6 (and equivalents) 75 percent of all officers are female but at the Senior Executive Staff levels males accounted for 60 percent of CSA staff.

7.5 **CSA Telephone Performance**

Research has established that CSA customers prefer communicating by telephone. Recognising this fact, CSA has allocated considerable time and funding to improving its telephone system. This effort is reflected in the telephone performance statistics in Table 7.5.

Table 7.5: CSA Telephone Statistics

30 June	Main Queue ¹ (calls per day)	Response Time ²	IVR Calls per day ³	Total Phone Traffic (queue and IVR total) ⁴
1994	5,000	n/a	n/a	5,000
1995	9,000	80% in 3 mins	n/a	9,000
1996	6,000	80% in 2 mins	n/a	6,000
1997	8,000	90% in 2 mins	2,308	10,300
1998	8,500	93.3% in 2 mins	4,154	12,700
		83.5% in 30 secs		
1999	8,500	86% in 2 mins	4,681	13,200
2000	8,450	87% in 2 mins	6,287	14,700
2001	9,371	95.5% in 2 mins	5,753	15,124
2002	8,679	88.5% in 2 mins	5,177	13,856
		79.3% in 30 secs		
2003	9,332	93.8% in 2 mins	6,499	15,831
		85.3% in 30 secs		
2004	8,763	97.3% in 2 mins	7,295	16,058
		91.3% in 30 secs		
2005	8,973	96.9% in 2 mins	7,916	16,889
		89.6% in 30 secs		
2006	10,896	96.6% in 2 mins	8,735	19,631
		89.3% in 30 secs		

Source: CSA, as at 30 June for the years in question.

1. Main Queue includes public calls, which have been logged on to the CSA phone system. The total excludes Change of Assessment (COA) and Complaints calls. Notes:

^{2.} Response time is calculated on calls logged in to the Main Queue.

^{3.} IVR (Interactive Voice Response) was introduced by the CSA during 1995–96. An IVR traffic figure for that year is not available. The calls to the Main Queue decreased during that year as a result of the introduction of the IVR. IVR calls are counted on a monthly basis given that the system operates 7 days per week. In this instance, however, calls have been calculated on a daily basis using the following method. In 2000-01 there were 113,159 IVR calls per month or 1.5 million for the year. This figure was then divided by 260, which is the number of days in a working year, to produce the result of 5,753. This makes the IVR calls per day consistent with the way the calls per day are measured for the Main Queue.

4. The totals in this column include all Main Queue calls and IVR calls calculated on a daily basis using the method described in note 3 above.

7.6 Increased Support for Parents

Separation can be a difficult and confusing time—that's why CSA has produced a series of free booklets that parents can read in their own time:

- Me and my Kids—Parenting from a distance: contains practical information about staying involved with your children after separation.
- *Me and my Money—Practical money ideas*: addresses the challenges that arise around money issues that follow separation and provides budgeting tips.
- What about Me?—Taking care of yourself: is for anyone who wants information about looking after themselves and their children during and after separation.
- Me, my kids and my Ex—Building a workable relationship for the benefit of your children: provides tips on how to achieve a business-like relationship with your ex in order to have a quality ongoing relationship with your children.
- Me and my Changing Family—Moving forward: is for people who are thinking about starting or are already in a new relationship and are looking for tips on making it easier.

In addition to the *Me and My* booklets, the interactive Separation CD-Rom shares real people's experiences, tips and tools on how to deal with separation.

To order copies—or view the range of other products available—visit the CSA website at **www.csa.gov.au** or call 1800 040 972.

New Online Services

Improved choices for parents while reducing the impact on the environment.

CSAonline is an easy and convenient way for customers to access CSA via a secure internet service. CSAonline gives parents greater choice and flexibility about how they interact with CSA and reduces the impact on the environment by limiting paper correspondence.

Since its launch in April 2006, over 12,000 customers have signed up and around 8,000 letters have been issued online.

With online improvements scheduled from late October 2006, CSAonline customers will be able to:

- view account details
- access and send information securely
- view and update personal CSA details
- view and print selected letters
- advise CSA of any change in the care arrangements for children
- advise CSA of any changes to your income
- complete an enquiry form to get in touch with CSA.

CSA is currently evaluating what online services can be provided to international customers in 2007.

To enrol go to **www.csa.gov.au**, select *CSAonline* and follow the prompts or contact the *CSAonline* Help Desk on 1800 637 445.

Additional data that is available on the Child Support Agency's website, www.csa.gov.au includes:

• Electorates by number of payers, payees, eligible children and cases.

Other publications produced by the Child support Agency Business Analysis and Research unit include:

- Disposable Income Tables Demonstrating family income before and after separation, July 2005
- Child Support Schemes: Australia and Comparisons, 2006.

APPENDIX 1: Useful Contact Details

Child Support Agency

•	General Enquiries	131 272
•	CSA Info Service	131 107
•	Child Support Change of Assessment	131 141
•	CSA Complaints	132 919
•	Free CSA Publications	1800 040 972
•	Website	www.csa.gov.au

Centrelink

Services

 Appointments 	131 021
Self-Service	136 240
 Customer Relations 	1800 050 004
 Centrelink Multilingual Call 	131 202
• TTY	1800 810 586
 TTY Customer Relations 	1800 000 567

Programs

•	Employment Services	132 850
•	Retirements Services	132 300
•	Disability, Sickness and Carers	132 717
•	Family Assistance Office	136 150
•	Youth and Student Services	132 490
•	ABSTUDY	132 317

Centrelink website www.centrelink.gov.au
 Family Assistance Office website www.familyassist.gov.au

Family Court of Australia

Phone: 1300 352 000

Websites: www.familycourt.gov.au www.familylawcourts.gov.au

Email: enquiries@familycourt.gov.au

Family Court of Western Australia

Phone: 08 9224 8222

Website: **www.familycourt.wa.gov.au**Email: family.court@justice.wa.gov.au

Federal Magistrates Court

Phone: 1300 352 000 Website: www.fmc.gov.au

Email: enquiries@familycourt.gov.au

Other Support Services

Family Relationship Services

Family Relationship Centres www.familyrelationships.gov.au Family Relationship Advice Line 1800 050 321 Centacare 1300 138 070 Family Services Australia 1300 365 859 Relationships Australia 1300 364 277 Telephone Interpreting Service 131 450 Lifeline 131 114 1300 789 978 Mensline Australia 1800 551 800 Kids Helpline

Financial counselling services are available in each state and territory:

NSW	1800 808 488	Tas	03 6223 2500
Vic	03 9663 2000	WA	08 9221 9411
Qld	07 3321 3192	ACT	02 6257 1788
SA	08 8281 5180	NT	08 8948 2700

Payee Services

Child Support Scheme

If you require assistance to understand your rights and responsibilities under the Child Support Scheme, a number of Legal Aid related agencies throughout Australia provide specialised independent services. For more information or advice about how the Scheme applies to you, please contact one of the services listed below.

AUSTRALIAN CAPITAL TERRITORY

Legal Aid Office (ACT) 02 6243 3411

Advice Line: 1300 654 314

NEW SOUTH WALES

Legal Aid Commission of NSW

02 9744 3833

1800 451 784

Macarthur Legal Centre

02 4628 2042

Illawarra Legal Centre Inc.

02 4276 1939

Southwest Sydney Legal Centre

02 9601 7777

SOUTH AUSTRALIA

Legal Service Commission of South Australia

Child Support Section

08 8463 3576

1300 366 424

Southern Community Justice Centre

08 8384 5222

Westside Community Lawyers

08 8243 5521

Northern Legal Service

08 8281 6911

TASMANIA

Legal Aid Commission of Tasmania

(Hobart) 03 6236 3800

(Launceston) 03 6336 2050 Advice line: 1300 366 611

Hobart Community Legal Service

03 6223 2500

NORTHERN TERRITORY

Northern Territory Legal Aid Commission

Family Law Advice Sessions

08 8999 3000

Advice Line: 1800 019 343

QUEENSLAND

Legal Aid Queensland

Child Support Unit

1300 651 188

Caxton Legal Centre Inc.

07 3254 1811

VICTORIA

Victoria Legal Aid

03 9269 0408

1800 677 402

Peninsula Community Legal Centre Inc.

03 9783 3600

Geelong Community Legal Service Inc.

03 5221 4744

Springvale Monash Legal Service

03 9562 3144

Springvale Community Aid and Advice Bureau Inc.

03 9546 5255

WESTERN AUSTRALIA

Legal Aid Western Australia

Child Support Legal Unit

Carer parents: 08 9261 6253

1300 650 579

Bunbury Community Legal Centre

08 9791 3206

Gosnells Community Legal Centre

08 9398 1455

Payer Services

Child Support Scheme

If you require assistance to understand your rights and responsibilities under the Child Support Scheme, a number of Legal Aid related agencies throughout Australia provide specialised independent services. These services may be able to assist you to purchase a self-help kit, attend an information session or receive telephone information and/or advice. For more information or advice about how the Scheme applies to you, please contact one of the services listed below.

AUSTRALIAN CAPITAL TERRITORY

Legal Aid Office (ACT) 02 6243 3411

Advice Line: 1300 654 314

NEW SOUTH WALES

Legal Aid Commission of NSW Child Support Service 02 9744 3833 1800 451 784

SOUTH AUSTRALIA

Legal Services Commission of South Australia Child Support Section 08 8463 3576 1300 366 424

Southern Community Justice Centre 08 8384 5222

Westside Community Lawyers 08 8243 5521

TASMANIA

Legal Aid Commission of Tasmania Advice Line: 1300 366 611 Child Support Information Sessions Launceston Office 03 6336 2050 Hobart Office 03 6236 3800

WESTERN AUSTRALIA

Legal Aid Western Australia Child Support Legal Unit 08 9261 6318

Advice line: 1300 650 579

Bunbury Community Legal Centre

08 9791 3206

NORTHERN TERRITORY

Northern Territory Legal Aid Commission Family Law Advice Sessions 08 8999 3000 Advice line: 1800 019 343

QUEENSLAND

Legal Aid Queensland Child Support Unit (Liable Parent Services) 1300 651 188

Caxton Legal Centre 07 3254 1811

VICTORIA

Victoria Legal Aid Liable Parents Information Service 03 9269 0408 1800 677 402

Peninsula Community Legal Service 03 9783 3600 1800 064 784 (0359 area only) Geelong Community Legal Service Child Support Worker 03 5221 4744

Springvale Legal Service 03 9562 3144

Springvale Monash Community Aid and Advice Bureau 03 9546 5255

Amounts Used in Child Support Assessments (By Child Support Year)

	0		300			7000		0
	1888	2000	2001	2002	2003	2004	2002	2000
Liable Parent's Exempted Income Amount	↔	\$	\$	↔	↔	↔	€9	€
Single yearly rate of pension (no relevant dependents)	10,219	10,482	11,271	11,740	12,315	12,950	13,462	13,983
Twice married pension rate (with relevant dependents)	17,051	17,498	18,813	19,597	20,557	21,622	22,480	23,349
Additional amount for child under 13 at end of child support year	1,958	2,018	2,049	2,169	2,235	2,307	2,362	2,424
Additional amount for child 13-15 at end of child support year	2,733	2,813	2,857	3,025	3,119	3,219	3,296	3,380
Additional amount for child 16 or over at end of child support year.	3,875	3,977	4,276	4,454	4,672	4,914	5,109	5,307
Source: Social Security Act 1991								
Resident Parent's Disregarded Income Amount								
Yearly equivalent of average weekly earnings.	31,351	31,699	33,717	35,012	36,213	38,168	39,312	41,881
Other Amounts								
Yearly equivalent of 2.5 times AWE	101,153	103,103	108,732	113,542	119,470	126,659	130,767	139,347
Inflation factor	1.040	1.0375	1.0375	1.0375	1.0375	1.0400	1.0400	1.0620
Weekly Protected Earnings Rate (for the period 1 Jan to 31 Dec)	218.85	221.03	237.3	246.68	253.58	260.48	267.00	273.75



